

STATE OF TENNESSEE DEPARTMENT OF HUMAN SERVICES

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BILL LEE

GOVERNOR

DANIELLE W. BARNES

COMMISSIONER

April 3, 2019

Tony Parks, Owner Little Harvard Childcare 2548 Jackson Avenue Memphis, Tennessee 38108-3317

Dear Mr. Parks,

The Department of Human Services (DHS) - Division of Audit Services staff conducted an unannounced on-site monitoring review of the Child and Adult Care Food Program (CACFP) at Little Harvard Childcare (Sponsor), Application Agreement number 00-386, on February 25, 2019. The purpose of this review was to determine if the Sponsor complied with the Title 7 of the Code of Federal Regulations (CFR) applicable parts, provider agreement, and applicable Federal and State regulations.

Background

CACFP Sponsors utilize meal count sheets to record the number of breakfast, lunch, supper, Meals served by participating Sponsors must meet the and supplement meals served. minimum guidelines set by the United States Department of Agriculture (USDA) and DHS to be eligible for reimbursement. The CACFP Sponsor reports the number of meals served through the DHS Tennessee Information Payment System (TIPS) for reimbursement.

We inspected meal counts sheets for our test period and reconciled the meals claimed to the meals reported as served for each meal service. We also assessed compliance with civil rights requirements. In addition, we observed a lunch meal service on January 8, 2019.

Our review of the Sponsor's records for January 2019 disclosed the following:

1. The Sponsor reported the number of participants in the free, reduced-price, and paid categories incorrectly

Condition

Based on our review of the Claim for Reimbursement for January 2019, we noted that the Sponsor reported 102 participants in the free category, eight (8) participants in the reducedprice category, and 25 participants in the paid category. However, based on our review of the records available, we determine there were 111 participants in the free category, eight (8) participants in the reduced-price category, and 27 participants in the paid category.

There were 135 participants reported on the Claim for Reimbursement. However, based on our review of the Sponsor's records, we found there were 146 participants enrolled in the program.

As a result, the Sponsor underreported the number of participants in the free category by nine (9) participants and the number of participants in the paid category by two (2) participants. (See Exhibit)

This is a repeat finding from a previous report dated April 10, 2018.

Criteria

Title 7 of the Code of Federal Regulations, Section 226.10(c) states, "... In submitting a Claim for Reimbursement, each institution shall certify that the claim is correct and that records are available to support that claim ..."

Recommendation

The Sponsor should ensure that each participant is classified and reported accurately based on categorical or income eligibility.

2. The Sponsor did not provide documentation to support sufficient quantities of milk were purchased for all meals reported

Condition

Based on the number of meals served with milk as a component, the Sponsor was required to purchase a total of 19,544 ounces of milk. However, the Sponsor could only document the purchase of 19,328 ounces of milk, resulting in a shortage of 216 ounces of milk.

As a result, 49 supplements claimed for reimbursement were disallowed. (See Exhibit)

This is a repeat finding from a previous report dated April 10, 2018.

Criteria

Title 7 of the Code of Federal Regulations, Section 226.17(b)(4) states, "Each child care center participating in the Program shall claim only the meal types specified in its approved application in accordance with the meal pattern requirements specified in §226.20

Title 7 of the Code of Federal Regulations, Section 226.20(c)(3) states, "Serve two of the following five components: Fluid milk, meat and meat alternates, vegetables, fruits, and grains. Fruit juice, vegetable juice, and milk may comprise only one component of the snack. ..."

Title 7 of the Code of Federal Regulations, Section 226.20(a)(1) states, "Fluid milk must be served as a beverage or on cereal, or a combination of both, as follows: (i) Children one year of age must be served unflavored whole milk. (ii) Children two through five years old must be served either unflavored low-fat (1 percent) or unflavored fat-free (skim) milk. (iii). Children six

years old and older must be served milk that is low-fat (1 percent fat or less) or fat-free (skim). ..."

Recommendation

The Sponsor should perform a month-end inventory for milk and maintain all receipts of food purchases to verify the required amount of milk was purchased and served. The Sponsor should only claim for reimbursement meals that are served with all required components.

3. The Sponsor provided a menu that contained grain-based dessert as a component

Condition

The Sponsor provided a menu for the supplement service on January 30, 2019 that listed orange juice and Rice Crispy Treats. "Rice Crispy Treats" are a grain-based dessert and are not a creditable component.

Due to the new the CACFP meal pattern requirements and emphasis on providing technical assistance during the implementation process, there were no meals disallowed

Criteria

Title 7 of the Code of Federal Regulations, Section 226.20(a)(4)(iii) states, "Grain-based desserts do not count towards meeting the grains requirement."

Recommendation

The Sponsor should ensure menus meet the meal patterns established by the USDA.

4. The observed attendance during a monitoring visit exceeded the license capacity

Condition

During our on-site monitoring visit on January 8, 2019, the number of participants in attendance exceeded the license capacity. The Sponsor was approved for two shifts for PM Snack service: 2:00 pm - 3:00 pm and 4:00 pm - 4:30 pm. We observed all supplements claimed for the day served during the same shift, 2:00 pm - 3:00 pm. During the supplement service there were 91 participants in attendance and the license capacity was 89 participants. The Sponsor claimed 90 supplements for service.

As a result, one (1) supplement was disallowed. (See Exhibit)

Criteria

Title 7 of the Code of Federal Regulations, Section 226.10(c) states, "... In submitting a Claim for Reimbursement, each institution shall certify that the claim is correct and that records are available to support that claim ..."

Title 7 of the Code of Federal Regulations, Section 226.6(o) states, "The State agency shall, when conducting administrative reviews of child care centers, and day care homes approved by the State agency under paragraph (d)(3) of this section, determine compliance with the child care standards used to establish eligibility, and the institution shall ensure that all violations are

corrected and the State shall ensure that the institution has corrected all violations... The State agency may deny reimbursement for meals served to attending children in excess of authorized capacity."

Title 7 of the Code of Federal Regulations, Section 226.7(I) states, "The State agency may establish control procedures to ensure that payment is not made for meals served to participants attending in excess of the authorized capacity of each independent center, adult day care facility or child care facility."

Recommendation

The Sponsor should ensure that participation does not exceed the license capacity.

5. The Sponsor provided a menu that did not reflect the meal service observed

Condition

During our on-site monitoring visit on January 8, 2019, we observed a supplement service with milk and Cheez-it crackers served as the components. During our monitoring visit on February 25, 2019, we requested menus for the review period in order to verify the meals claimed were creditable. The menu provide for the supplement claimed on January 8, 2019 listed orange juice and Cheez-it crackers as the components for the supplement served.

The components served for the observed meal were creditable components for a supplement; as a result, no meals were disallowed.

Criteria

Title 7 of the Code of Federal Regulations, Section 226.15(e) states, "Each institution shall establish procedures to collect and maintain all program records required under this part, as well as any records required by the State agency. Failure to maintain such records shall be grounds for the denial of reimbursement for meals served during the period covered by the records in question and for the denial of reimbursement for costs associated with such records. At a minimum, the following records shall be collected and maintained: (10) Copies of menus, and any other food service records required by the State agency..."

Title 7 of the Code of Federal Regulations, Section 226.17(b)(4) states, "Each child care center participating in the Program shall claim only the meal types specified in its approved application in accordance with the meal pattern requirements specified in §226.20....Menus and any other nutritional records required by the State agency shall be maintained to document compliance with such requirements."

The USDA Monitoring Handbook for State Agencies, page 24, states, "Daily records of menus must contain a listing of the food items served in each meal type to ensure that the CACFP meal pattern requirements were met. Menu records must be updated to reflect changes to planned menus so that the menu records reflect the actual meal components and foods served to participants [7 CFR 226.15(e)(10)]."

Recommendation

The Sponsor should ensure that daily records of menus contain a listing of the food items served and all menus are updated to reflect changes to the planned menus.

Technical Assistance Provided

During our monitoring visit on February 25, 2019, the Sponsor requested technical assistance regarding requirements for menus in regards to whole grain-rich components grain-based desserts. We provided technical assistance during this monitoring visit.

Disallowed Meals Cost

The disallowed meals cost associated with the findings above is below the DHS threshold for repayment.

Corrective Action

The Sponsor must complete the following actions within 30 days from the date of this report:

Prepare and submit a corrective action plan to address the deficiencies identified in this
report. The corrective action plan template is attached. Please return the corrective
action plan to:

AuditServices.CAPS.DHS@tn.gov

If you have questions relative to the corrective action plan please contact:

Allette Vayda, Director of Operations Child and Adult Care Food Program James K. Polk Building, 15th Floor 505 Deaderick Street Nashville, Tennessee 37243 <u>Allette.Vayda@tn.gov</u> (615) 313-3769

We appreciate the assistance provided during this review. If you have any questions regarding this report, please contact Sean Baker, Audit Director 2, at 615-313-4727 or Sean.Baker@tn.gov.

Sincerely,

Sam O. Alzoubi, CFE Director of Audit Services

Exhibit

cc: Allette Vayda, Director of Operations, Child and Adult Care Food Programs Debra Pasta, Program Manager, Child and Adult Care Food Program Elke Moore, Administrative Services Assistant 3, Child and Adult Care Food Program Constance Moore, Program Specialist, Child and Adult Care Food Program Marty Widner, Program Specialist, Child and Adult Care Food Program Comptroller of the Treasury, State of Tennessee

EXHIBIT

CACFP Independent Center Program Data

Name of Agency: Little Harvard Childcare Review Month/Year: January 2019 Total Meal Reimbursement Received: \$10,336.17

Site Meal Service Reconciliation and Monitor Activity	Reported on Claim	Reconciled to Documentation
Total Days of CACFP Food Service	21	21
Total Attendance	2,247	2,247
Percentage of Free or Reduced-price Category	81%	82%
Number of Breakfasts Served	2,239	2,239
Number of Lunches Served	1,805	1,805
Number of Supplements Served	2,241	2,191
Number of Participants in Free Category	102	111
Number of Participants in Reduced-Price Category	8	8
Number of Participants in Paid Category	25	27
Total Number of Participants	135	146
Total Amount of Eligible Food Costs	XXXXXXXX	\$3,185.82
Total Amount of Eligible Food and Non-Food Costs	XXXXXXXX	\$4,746.20

GREUTERI COMMENT

Tennessee Department of Human Services

Corrective Action Plan for Monitoring Findings

Instructions: Please print in ink or type the information to complete this document. Enter the date of birth for each Responsible Principal and/or Individual in Section B. Attach the additional documentation requested. Enter your name, title and date of signature on the last page. Please sign your name in ink.

Please return ALL pages of the completed Corrective Action Plan form.

Section A. Institution Information

Name of Sponsor/Agency/Site: Little Harvard Cl	hildcare	Agreement No. 00386	☐ SFSP ☐ CACFF	o
	TN 00400			
Mailing Address: 2548 Jackson Ave. Memphis,	IN 38108			
Section B. Responsible Principal(s) and/or Ir	ndividual(s)	*		
Name and Title: Tony Parks, Owner		Date of Birth: / /		
Section C. Dates of Issuance of Monitoring F	Report/Correcti	ve Action Plan		
Monitoring Report: 4/3/2019	Corrective Action	on Plan: 4/3/2019		

Section D. Findings

Findings:

- 1. The Sponsor reported the number of participants in the free, reduced-price, and paid categories incorrectly
- 2. The Sponsor did not provide documentation to support sufficient quantities of milk were purchased for all meals reported
- 3. The Sponsor provided a menu that contained grain-based dessert as a component
- 4. The observed attendance during a monitoring visit exceeded the license capacity
- 5. The Sponsor provided a menu that did not reflect the meal service observed

The following measures will be completed within **30 calendar days** of my institution's receipt of this corrective action plan:

Measure No. 1: The Sponsor reported the number of participants in the free, reduced-price, and paid categories incorrectly

The finding will be fully and permanently corrected.

Identify the name(s) and position title(s) of the employee(s) who will be responsible for ensuring that the finding is fully and permanently corrected:

Name:	Position Title:
Name:	Position Title:
Describe below the step-by-ste	p procedures that will be implemented to correct the finding:
	
	addressing the finding be implemented? Provide a timeline below for i.e., will the procedures be done daily, weekly, monthly, or annually, and when
Where will the Corrective Action	Plan documentation be retained? Please identify below:
How will new and current staff be Handbook, training, etc.)? Pleas	e informed of the new policies and procedures to address the finding (e.g., se describe below:

Measure No.2: The Sponsor did not provide documents purchased for all meals reported	ation to support sufficient quantities of milk were
The finding will be fully and permanently corrected. Identify the name(s) and position title(s) of the employee(s) is fully and permanently corrected:	who will be responsible for ensuring that the finding
Name:	Position Title:
Name:	Position Title:
Describe below the step-by-step procedures that will be i	mplemented to correct the finding:
When will the procedures for addressing the finding be implementing the procedures (i.e., will the procedures be will they begin?):	
Where will the Corrective Action Plan decumentation he re	stained? Places identify helevy
Where will the Corrective Action Plan documentation be re	etained? Please identify below.

How will new and current staff be info Handbook, training, etc.)? Please de	ormed of the new policies and procedures to address the finding (e.g., escribe below:
,	
	
Measure No. 3: The Sponsor provi	de a menu that contained grain-based dessert as a component
The finding will be fully and permaner dentify the name(s) and position title(s fully and permanently corrected:	ntly corrected. (s) of the employee(s) who will be responsible for ensuring that the finding
Name:	Position Title:
Name:	Position Title:
Describe below the step-by-step pro	ocedures that will be implemented to correct the finding:
	
	sing the finding be implemented? Provide a timeline below for will the procedures be done daily, weekly, monthly, or annually, and when

Where will the Corrective Action	on Plan documentation be retained? Please identify below:
Handbook, training, etc.)? Ple	be informed of the new policies and procedures to address the finding (e.g., ease describe below:
Measure No. 4: The observed	attendance during a monitoring visit exceeded the license capacity
The finding will be fully and per Identify the name(s) and positions fully and permanently correct	on title(s) of the employee(s) who will be responsible for ensuring that the finding
Name:	Position Title:
Name:	Position Title:
Describe below the step-by-s	tep procedures that will be implemented to correct the finding:
-	

When will the procedures for addressing the finding be i implementing the procedures (i.e., will the procedures by will they begin?):	
Where will the Corrective Action Plan documentation be	retained? Please identify below:
How will new and current staff be informed of the new portandbook, training, etc.)? Please describe below:	olicies and procedures to address the finding (e.g.,
Measure No. 5: The Sponsor provided a menu that d	id not reflect the meal service observed
The finding will be fully and permanently corrected. Identify the name(s) and position title(s) of the employee(s is fully and permanently corrected:	s) who will be responsible for ensuring that the finding
Name:	Position Title:
Name:	Position Title:
Describe below the step-by-step procedures that will be	implemented to correct the finding:

When will the procedures for addressing the finding be implemented? Provide a timeline below for implementing the procedures (i.e., will the procedures be done daily, weekly, monthly, or annually, and when will they begin?):

Where will the Corrective Action Plan documentation be retained? Please identify below:
How will new and current staff be informed of the new policies and procedures to address the finding (e.g., Handbook, training, etc.)? Please describe below:
Talidbook, training, etc.)? Flease describe below.

I certify by my signature below that I am authorized by the institution to sign this document. As an authorized representative of the institution, I fully understand the corrective measures identified above and agree to fully implement these measures within the required time frame. I also understand that failure to fully and permanently correct the findings in my institution's CACFP or SFSP will result in its termination from the program, and the placement of the institution and its responsible principals on the National Disqualified List maintained by the U.S. Department of Agriculture.

Printed Name of Authorized Institution Official:		Position:			
Signature of Authorized Institution Official:	Date:	/	/		
Signature of Authorized TDHS Official:	Date:	/	/		

APPEAL PROCEDURES FOR CHILD AND ADULT CARE INSTITUTIONS AND SPONSORING AGENCIES

Appeal Procedures

- 1. Pursuant to 7 CFR §226.6(k)(4), the TN Department of Human Services (TDHS) must provide administrative review procedures to institutions and responsible principals and responsible individuals as follows:
 - (a) Annually to all institutions;
 - (b) To an institution and to each responsible principal and responsible individual when the State agency takes any action subject to an administrative review as described in 7 CFR §226.6(k)(2); and
 - (c) Any other time upon request.
- 2. Pursuant to 7 CFR 226.6(k)(3) and (k)(9), some administrative actions are not subject to administrative review. Those actions are listed in paragraph 2.(a). Other administrative actions may be administratively appealed. Those actions are listed in paragraph 2.(b) and (c). All institutions and sponsoring agencies may appeal any adverse administrative action listed in paragraph 2.(b) which are taken by the TDHS by requesting a fair hearing to appear in person to refute the action, or by requesting a review of written information in lieu of a fair hearing.
 - (a) Pursuant to 7 CFR Part 226.6 (k)(3) TDHS is prohibited from offering administrative reviews of the following actions:
 - (i) FNS decisions on claim deadline exceptions and requests for upward adjustments to a claim.
 - (ii) Determination of serious deficiency.
 - (iii) State agency determination that corrective action is inadequate.
 - (iv) Disqualification and placement on State agency list and National disqualified list.
 - (v) Termination.
 - (vi) State agency or FNS decision regarding removal from the National disqualified list.
 - (vii) State agency's refusal to consider an application submitted by an institution or facility on the National disqualified list.
 - (b) Pursuant to 7 CFR Part 226.6(k)(9), an abbreviated appeal process is available for the following actions. TDHS must limit the administrative review to a review of written submissions by the TDHS and institutions or sponsoring agencies concerning the accuracy of the State agency's determination if the application was denied, or the State agency proposes to terminate the institution's agreement because:
 - (viii) The information submitted on the application was false;
 - (ix) The institution, one of its sponsored facilities, or one of the principals of the institution or its facilities is on the national disqualified list;
 - (x) The institution, one of its sponsored facilities, or one of the principals of the institution or its facilities is ineligible to participate in any other publicly funded program by reason of violation of the requirements of the program;

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- (xi) The institution, one of its sponsored facilities, or one of the principals of the institution or its facilities has been convicted for any activity that indicates a lack of business integrity;
- (c) Administrative review is also available if the State agency notifies the institution and responsible principal or responsible individual of the following actions: proposed disqualification of a responsible principal or responsible individual, denial of a budget, denial of a line item within a budget, downward adjustment of the amount approved in a budget, suspension of an institution's participation, denial of start-up or expansion funds, denial of a request for advanced payment, recovery of an advance in excess of a claim, denial of a claim for reimbursement (except for late submission), decision not to forward an exception request for payment of a late claim, overpayment demand, denial of a new or renewing institution's application for participation, denial of sponsored facility application, notice of proposed termination, claim denial, claim deadline exceptions and requests for upward adjustments to a claim, or any other action affecting an institutions participation or claim for payment.
- 3. All appeal requests must be presented in writing to the TDHS Division of Appeals and Hearings not later than 15 calendar days after the date the institution or sponsoring agency receives the notice of adverse administrative action.
- 4. The date of an institution's or sponsoring agency's receipt of a notice of suspension and/or proposed termination and disqualification will be governed by the federal regulation at 7 CFR Part 226.2. The notice must specify the action being proposed or taken and the basis for the action, and is considered to be received by the institution or day care home when it is delivered, sent by facsimile, or sent by email. If the notice is undeliverable, it is considered to be received by the institution, responsible principal or responsible individual, or day care home five days after being sent to the addressee's last known mailing address, facsimile number, or email address.
- 5. The TDHS Division of Appeals and Hearings will acknowledge the receipt of the appeal request within 10 calendar days of the receipt of the institution's or sponsoring agency's request for review. The written request for review should state if a fair hearing is requested or if a review of written information in lieu of a fair hearing is requested. If the appeal request from the institution or sponsoring agency does not specifically request a hearing, a review of written information in lieu of a hearing will occur. If a fair hearing is requested and the institution or sponsoring agency's representative fails to appear, the right to a personal appearance is waived.
- 6. If an institution or sponsoring agency does not request a fair hearing or a review of written information in lieu of the hearing within 15 calendar days from the date the institution or sponsoring agency receives a Notice of Proposed Termination, the TDHS will issue a letter advising the institution or sponsoring agency that it is terminated from the CACFP effective on the 16th calendar day following the institution's or sponsoring agency's receipt of the notice, and that the responsible principals and individuals of the institution or sponsoring agency are disqualified from participation.
- 7. To be considered for a fair hearing or for a review of written information in lieu of a fair

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hearing, all written documents must be submitted to the TDHS Division of Appeals and Hearings not later than 30 days after receipt of the notice of adverse administrative action.

- 8. The action of the TDHS must remain in effect during the administrative review. The effect of this requirement on particular actions by TDHS is as follows:
 - (i) Overpayment demand. During the period of the administrative review, TDHS is prohibited from taking action to collect or offset the overpayment. However TDHS must assess interest beginning with the initial demand for remittance of the overpayment and continuing through the period of administrative review unless the administrative review official overturns the TDHS's action.
 - (ii) *Recovery of advances*. During the administrative review, TDHS must continue its efforts to recover advances in excess of the claim for reimbursement for the applicable period. The recovery may be through a demand for full repayment or an adjustment of subsequent payments.
 - (iii) *Program payments*. The availability of Program payments during an administrative review of the denial of a new institution's application, denial of a renewing institution's application, proposed termination of a participating institution's agreement, and suspension of an institution are addressed in paragraphs (c)(1)(iii)(D), (c)(2)(iii)(D), (c)(3)(iii)(D), (c)(5)(i)(D), and (c)(5)(ii)(E), respectively, of 7 CFR §226.6.
- 9. The institution or sponsoring agency must refute the charges contained in the notice during the fair hearing or in the written information that is provided in lieu of the hearing.
- 10. The institution and the responsible principals and responsible individuals may retain legal counsel, or may be represented by another person.
- 11. If a fair hearing is requested, the institution or sponsoring agency will be notified in writing of the time, date and place of the fair hearing at least 10 calendar days in advance.
- 12. Any information which supports an adverse administrative action taken by the TDHS shall be available to the institution or sponsoring agency for inspection from the date of the receipt of the request for a fair hearing or a review of written information in lieu of the hearing.
- 13. In accordance with 7 CFR Part 226.6 (k)(8), the TDHS Division of Appeals and Hearings must conduct the administrative review of the proposed disqualification of the responsible principals and responsible individuals as part of the administrative review of the application denial, proposed termination, and/or proposed disqualification of the institution with which the responsible principals or responsible individuals are associated. However, at the administrative review official's discretion, separate administrative reviews may be held if the institution does not request an administrative review or if either the institution or the responsible principal or responsible individual demonstrates that their interests conflict.
- 14. The procedures contained in the Uniform Administrative Procedures Act found at TCA 4-5-301 et seq. shall be followed in rendering a decision on all appeals. The decision of the hearing officer is the final administrative determination to be afforded to the institution or sponsoring agency, and shall be rendered in a timely manner not to exceed 60 calendar days from the date of the receipt of the request for a fair hearing.
- 15. The processing limits for administrative appeals MUST be met. In the event a continuance is requested by a party, one continuance may be granted at the Hearing Official's discretion. This

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continuance shall not be for a period longer than ten (10) calendar days unless there are exceptional circumstances. Exceptional circumstances must be detailed in the order of continuance and the order must contain a date certain for the hearing, to be set as soon as possible. A report of pending CACFP desk review and fair hearing requests will be generated and reviewed daily by the Clerk's Office and the Legal Director for Appeals and Hearings who will monitor the dates for timeliness. In the event a decision has not been rendered within forty-five (45) calendar days of the date of receipt of the request for fair hearing or desk review, the Legal Director for Appeals and Hearings or their back-up shall notify the hearing official to take appropriate action.

16. All requests for a fair hearing or for a review of written information in lieu of a hearing must be submitted to:

Tennessee Department of Human Services Division of Appeals and Hearings PO Box 198996, Clerk's Office Nashville, TN 37219-8996 Fax: (615) 248-7013 or (866) 355-6136

E-mail: AppealsClerksOffice.DHS@tn.gov

17. If a termination action is upheld by the hearing officer, the TDHS will issue a letter to the institution or sponsoring agency and its responsible principals and individuals advising that the termination and disqualification are effective on the date of the ruling issued by the hearing officer. The agency maintains searchable records of all administrative reviews and their dispositions for a period of five (5) years.

18. As required by 7 CFR Part 226.6 (c)(7), each disqualified institution, sponsoring agency, principal and individual will be placed on the National Disqualified List maintained by the U.S. Department of Agriculture (USDA). Once included on the National Disqualified List, an institution, sponsoring agency, principal and individual shall remain on the list until such time as the USDA, in consultation with the TDHS, determines that the serious deficiencies that led to their placement on the list have been corrected, or until seven years have elapsed since they were disqualified from participation. However, if the institution, sponsoring agency, principal or individual has failed to repay debts owed under the program, they will remain on the list until the debt has been paid.