

STATE OF TENNESSEE DEPARTMENT OF HUMAN SERVICES

JAMES K. POLK BUILDING 505 DEADERICK STREET NASHVILLE, TENNESSEE 37243-1403

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BILL LEE

GOVERNOR

DANIELLE W. BARNES

COMMISSIONER

June 27, 2019

Jennifer Parker, Owner Early Learning Tree, Incorporated 114 Raccoon Valley Road Powell, Tennessee 37849

Dear Ms. Parker,

The Department of Human Services (DHS) - Division of Audit Services staff conducted an unannounced on-site monitoring review of the Child and Adult Care Food Program (CACFP) at Early Learning Tree, Inc. (Sponsor), Application Agreement number 00-255, on May 15, 2019. Additional information was requested and provided on May 17, 2019. The purpose of this review was to determine if the Sponsor complied with the *Title 7 of the Code of Federal Regulations* (CFR) applicable parts, provider agreement, and applicable Federal and State regulations.

Background

CACFP Sponsors utilize meal count sheets to record the number of breakfast, lunch, supper, and supplement meals served. Meals served by participating Sponsors must meet the minimum guidelines set by the United States Department of Agriculture (USDA) and DHS to be eligible for reimbursement. The CACFP Sponsor reports the number of meals served through the DHS Tennessee Information Payment System (TIPS) to seek reimbursement.

We inspected meal counts sheets for our test period and reconciled the meals claimed to the meals reported as served for each meal service. We also assessed compliance with civil rights requirements. In addition, we observed a lunch meal service on March 20, 2019.

Our review of the Sponsor's records for March 2019 disclosed the following:

1. The Sponsor reported the number of participants in the free, reduced-price, and paid categories incorrectly

Condition

Based on our review of the Claim for Reimbursement for March 2019, we noted the Sponsor

reported 37 participants in the free category, seven (7) participants in the reduced-price category, and 23 participants in the paid category. However, based on our review of the records available, we found there were 32 participants in the free category, seven (7) participants in the reduced-price category, and 28 participants in the paid category.

The differences were based on the following:

- The Sponsor did not have applications on file for four (4) participants reported in the free category and two (2) participants reported in the reduced-price category. These six (6) participants were reclassified as paid.
- There was one (1) participant reported in the free category that was not categorically or income eligible for the free category. This participant was income eligible for the reduced-price category and was reclassified as reduced-price.
- There was one (1) participant reported in the paid category that was income eligible for the reduced-price category. This participant was reclassified as reduced-price.

As a result, the Sponsor overreported the number of participants in the free category by five (5) participants and underreported the number of participants in the paid category by five (5) participants. (See Exhibit)

This is a repeat finding from a previous report dated March 22, 2016.

Criteria

Title 7 of the Code of Federal Regulations, Section 226.10(c) states, "... In submitting a Claim for Reimbursement, each institution shall certify that the claim is correct and that records are available to support that claim ..."

Title 7 of the Code of Federal Regulations, Section 226.15(e)(2) states, "All types of centers, except for emergency shelters and at-risk afterschool care centers, must maintain information used to determine eligibility for free or reduced-price meals in accordance with §226.23(e)(1). For child care centers, such documentation of enrollment must be updated annually, signed by a parent or legal guardian, and include information on each child's normal days and hours of care and the meals normally received while in care."

Title 7 of the Code of Federal Regulations, Section 226.17(b)(8) states, in part, "Child care centers shall collect and maintain documentation of the enrollment of each child, including information used to determine eligibility for free and reduced price meals in accordance with §226.23(e)(1)...."

Recommendation

The Sponsor should maintain all information used to determine eligibility, and ensure that each participant is classified and reported accurately based on categorical or income eligibility.

2. The Sponsor provided menus that did not meet the USDA meal pattern requirements

Condition

Based on our review of the menus provided by the Sponsor for March 2019, the menus

provided did not meet the USDA meal pattern requirements. The Sponsor did not have CN labels or product formulation statements available for commercially prepared components listed for lunch meals.

The menus provided had deficiencies as follows:

Date	Menu	Component	Lunches
3/5/19	Chicken Nuggets, Mashed Potatoes, Pineapples, and Milk	Chicken Nuggets	37
3/7/19	Grilled Cheese, Pickles, Fruit Cocktail, and Milk	Cheese	39
3/12/19	Baked Beans and wieners, Bread, Pineapples, and Milk	Wieners	34
3/14/19	Fish Sticks, Green Beans, Fruit Cocktail, and Milk	Fish Sticks	38
3/20/19	Breaded Chicken Nuggets, Bread, Mashed Potatoes, Pears, and Milk	Chicken Nuggets	37
3/22/19	Cheese Pizza, Green Beans, Mandarin Oranges, and Milk	Cheese Pizza	31

As a result, 216 lunch meals claimed for reimbursement were disallowed. (See Exhibit)

The Sponsor provided menus for breakfast meals that listed cereals that exceed the allowed sugar limit. Cinnamon Toast Crunch contains 10 grams of sugar per 31 grams serving size of dry cereal and Fruit Loops cereal contains 12 grams of sugar per 29 grams serving size of dry cereal. The menus had deficiencies as follows:

Date	Menu	Breakfasts
3/7/19	Cinnamon Toast Crunch, mixed fruit, milk	33
3/14/19	Fruit Loops, orange juice, milk	33
3/21/19	Cinnamon Toast Crunch, mixed fruit, milk	35
3/28/19	Fruit Loops, mixed fruit, milk	29

Due to the new the CACFP meal patterns requirements and emphasis on providing technical assistance during the implementation process, there were no meals disallowed.

There were menus provided for supplements which listed grain-based desserts as a component. The menus provided had deficiencies as follows:

Date	Menu	Supplements
3/1/19	Fig Newtons, apple juice	50
3/4/19	Vanilla Wafers, apple juice	51
3/8/19	Brownies, apple juice	50
3/11/19	Vanilla Cookies, apple juice	49
3/13/19	Fig Bars, apple juice	53
3/15/19	Oatmeal Crème pie, milk	43
3/18/19	Vanilla Wafers, apple juice	37
3/25/19	Butter Cookies, apple juice	47
3/27/19	Oatmeal Crème pie, apple juice	48
3/29/19	Fig Newtons, apple juice	49

Due to the new the CACFP meal patterns requirements and emphasis on providing technical assistance during the implementation process, there were no meals disallowed.

Additionally, there were menus provided which listed juice as served more than once per day.

Date	Menu Deficiency	Supplements
3/11/19	Juice served at breakfast and supplement	49
3/12/19	Juice served at breakfast and supplement	50
3/13/19	Juice served at breakfast and supplement	53
3/14/19	Juice served at breakfast and supplement	51

Due to the new the CACFP meal patterns requirements and emphasis on providing technical assistance during the implementation process, there were no meals disallowed.

Finally, the Sponsor did not document a whole grain-rich component was served once per day as required.

Due to the new the CACFP meal patterns requirements and emphasis on providing technical assistance during the implementation process, there were no meals disallowed.

Criteria

Title 7 of the Code of Federal Regulations, Section 226.17(b)(4) states, "Each child care center participating in the Program shall claim only the meal types specified in its approved application in accordance with the meal pattern requirements specified in §226.20 ..."

The <u>USDA Crediting Foods in the Child and Adult Care Food Program</u>, page 62, states, "... Because of the uncertainty of the actual amount of meat/meat alternate contained in these products, they should not be used unless (1) they are CN-labeled; or (2) you obtain a Product Formulation Statement signed by an official of the manufacturer (not a sales person) that shows how the crediting has been determined...."

Title 7 of the Code of Federal Regulations, Section 226.20(a)(4)(ii) states, "... Breakfast cereals must contain no more than 6 grams of sugar per dry ounce (no more than 21.2 grams sucrose and other sugars per 100 grams of dry cereal)...."

Title 7 of the Code of Federal Regulations, Section 226.20(a)(4)(iii) states, "Grain-based desserts do not count towards meeting the grains requirement."

Title 7 of the Code of Federal Regulations, Section 226.20 (a)(3)(i) states, "... Fruit juice or vegetable juice may only be served at one meal, including snack, per day."

Title 7 of the Code of Federal Regulations, Section 226.20(a)(4)(a)(b) states "At least one serving per day, across all eating occasions of bread, cereals, and grains, must be whole grainrich. Whole grain-rich foods contain at least 50 percent whole grains and the remaining grains in the food are enriched, and must meet the whole grain-rich criteria specified in FNS guidance."

Title 7 of the Code of Federal Regulations, Section 226.14(b) states, "In the event that the State agency finds that an institution which prepares its own meals is failing to meet the meal requirements of §226.20, the State agency need not disallow payment or collect an

overpayment arising out of such failure if the institution takes such other action as, in the opinion of the State agency, will have a corrective effect."

Recommendation

The Sponsor should:

- maintain copies of commercially prepared food CN labels or Product Formulation Statements on file and follow the recommended serving sizes/equivalents listed on the label; and
- ensure that all meals prepared meet the meal patterns established by the USDA, and menus should be reviewed to ensure they contain all required meal components to be eligible as a reimbursable meal
- 3. The Sponsor did not provide documentation to support sufficient quantities of milk were purchased for all meals reported

Condition

Based on the number of meals served with milk as a component, the Sponsor was required to purchase a total of 7,184 ounces of milk. However, the Sponsor could only document the purchase of 5,120 ounces of milk, resulting in a shortage of 2,064 ounces of milk.

As a result, 286 breakfast meals and 43 supplements claimed for reimbursement were disallowed. (See Exhibit)

Criteria

Title 7 of the Code of Federal Regulations, Section 226.17(b)(4) states, "Each child care center participating in the Program shall claim only the meal types specified in its approved application in accordance with the meal pattern requirements specified in §226.20...."

Title 7 of the Code of Federal Regulations, Section 226.20(a)(1) states, "Fluid milk must be served as a beverage or on cereal, or a combination of both, as follows: (i) Children one year of age must be served unflavored whole milk. (ii) Children two through five years old must be served either unflavored low-fat (1 percent) or unflavored fat-free (skim) milk. (iii) Children six years old and older must be served milk that is low-fat (1 percent fat or less) or fat-free (skim). Milk may be unflavored or flavored from July 1, 2018, through June 30, 2019 (school year 2018-2019)."

Title 7 of the Code of Federal Regulations, Section 226.20 (c)(1) states, in part, "Fluid milk, vegetables or fruit, or portions of both, and grains are required components of the breakfast meal."

Title 7 of the Code of Federal Regulations, Section 226.20(c)(3) states, "Serve two of the following five components: Fluid milk, meat and meat alternates, vegetables, fruits, and grains. Fruit juice, vegetable juice, and milk may comprise only one component of the snack. ..."

Recommendation

The Sponsor should perform a month-end inventory for milk and maintain all receipts for food purchases to verify the required amount of milk was purchased and served.

4. The Sponsor did not provide enrollment information for participants

Condition

During our monitoring visit on May 15, 2019, the Sponsor did not provide enrollment information for six (6) participants.

Criteria

Title 7 of the Code of Federal Regulations, Section 226.17(b)(8) states, "Child care centers shall collect and maintain documentation of the enrollment of each child, including information used to determine eligibility for free and reduced price meals in accordance with §226.23(e)(1)...."

The USDA policy memorandum, <u>CACFP 15-2013 Existing Flexibilities in the Child and Adult Care Food Program</u> states, "CACFP regulations require that institutions maintain documentation for participants enrolled to receive care [7 CFR 226.15(e)(2) and (e)(3)]. Documentation of participant's enrollment must include information on normal days and hours of care and the meals the participant normally receives while in care...."

Recommendation

The Sponsor should ensure that all enrollment information is collected as required and updated annually.

5. The Sponsor did not provide annual training as required

Condition

During our monitoring visit on May 15, 2019, we requested documentation of training CACFP training provided in the last 12 months. The Sponsor stated that training was provided, but was unable to provide documentation.

Criteria

Title 7 of the Code of Federal Regulations, Section 226.15(e) states, "... At a minimum, the following records shall be collected and maintained: (12) Information on training session date(s) and location(s), as well as topics presented and names of participants; and (14)... records documenting the attendance at annual training of each staff member with monitoring responsibilities. Training must include instruction, appropriate to the level of staff experience and duties, on the Program's meal patterns, meal counts, claims submission and claim review procedures, recordkeeping requirements, and an explanation of the Program's reimbursement system."

The <u>USDA Monitoring Handbook for State Agencies</u>, page 30, states, "Training must include instructions, appropriate to the level of staff experience and duties, on the Program's meal patterns, meal counts, claims submission and claim review procedures, recordkeeping requirements, and an explanation of the Program's reimbursement system and adherence with civil rights requirements."

Recommendation

The Sponsor should ensure that the all required training is completed annually and that all employees involved in CACFP are provided training.

Note: Our observation of the lunch meal service on March 20, 2019 revealed no significant deficiencies.

Technical Assistance Provided

Technical assistance was offered, however it was declined by the Sponsor.

Disallowed Meals Cost

Based on the review, we determined that the Sponsor's noncompliance with the applicable Federal and State regulations that govern the CACFP resulted in a total disallowed cost of \$1,141.18.

Corrective Action

The Sponsor should complete the following actions within 30 days from the date of this report:

- Log into the Tennessee Information Payment System (TIPS) and revise the claim submitted for March 2019, which contains the verified claim data from the enclosed exhibits. <u>Please note that, if the claim is revised</u>, TIPS will automatically deduct the overpayment from your next CACFP claim for reimbursement. <u>OR</u>
- If you are no longer participating in the CACFP program, remit a check payable to the
 Tennessee Department of Human Services in the amount noted in the report for
 recovery of the amounts disallowed in this report. *Please return the attached billing notice with your check*; and
- Prepare and submit a corrective action plan to address the deficiencies identified in this report. The corrective action plan template is attached. Please return the corrective action plan to:

AuditServices.CAPS.DHS@tn.gov

If you have questions relative to the corrective action plan please contact:

Allette Vayda, Director of Operations Child and Adult Care Food Program James K. Polk Building, 15th Floor 505 Deaderick Street Nashville, Tennessee 37243 <u>Allette.Vayda@tn.gov</u> (615) 313-3769

Please note that the amount of disallowed cost is subject to an interest charge. The interest charge will be waived if your revised claim within 30 days from the date of this report. If the revised claim is not completed by the 30-day deadline, an interest charge may be billed to your institution. Please mail your check and the billing notice to:

Child and Adult Care Food Program
Fiscal Services
James K. Polk Building, 16th Floor
505 Deaderick Street
Nashville, Tennessee 37243

In accordance with the federal regulation found at 7 CFR Part 226.6 (k), your institution may appeal the amount of disallowed cost identified in this monitoring report. The procedures for submitting an appeal are enclosed. The appeal must be submitted to:

Tennessee Department of Human Services Appeals and Hearings Division, Clerk's Office P.O. Box 198996 Nashville, TN 37219

If the Institution decides to appeal the amount of disallowed administrative and meals cost, all appeal procedures must be followed as failure to do so may result in the denial of your request for an appeal.

We appreciate the assistance provided during this review. If you have any questions regarding this report, please contact Sean Baker, Audit Director 2, at 615-313-4727 or Sean.Baker@tn.gov.

Sincerely,

Sam O. Alzoubi CFE Director of Audit Services

Exhibit

cc: Allette Vayda, Director of Operations, Child and Adult Care Food Programs
Debra Pasta, Program Manager, Child and Adult Care Food Program
Elke Moore, Administrative Services Assistant 3, Child and Adult Care Food Program
Constance Moore, Program Specialist, Child and Adult Care Food Program
Marty Widner, Program Specialist, Child and Adult Care Food Program
Comptroller of the Treasury, State of Tennessee

EXHIBIT

Name of Agency: Early Learning Tree, Inc. Review Month/Year: March 2019 Total Meal Reimbursement Received: \$3,313.34

Site Meal Service Reconciliation and Monitor Activity	Reported on Claim	Reconciled to Documentation
Total Days of CACFP Food Service	21	21
Total Attendance	990	990
Percentage of Free or Reduced-price Category	66%	58%
Number of Breakfasts Served	692	406
Number of Lunches Served	763	547
Number of Supplements Served	979	936
Number of Participants in Free Category	37	32
Number of Participants in Reduced-Price Category	7	7
Number of Participants in Paid Category	23	28
Total Number of Participants	67	67
Total Amount of Eligible Food Costs	XXXXXXXX	\$793.82
Total Amount of Eligible Food and Non-Food Costs	xxxxxxxx	\$3,050.77



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BILL LEE GOVERNOR DANIELLE W. BARNES

COMMISSIONER

June 27, 2019

Jennifer Parker, Owner Early Learning tree, Incorporated 114 Raccoon Valley Road Powell, Tennessee 37849

Note: If you are no longer participating in the CACFP, remit a check payable to the Tennessee Department of Human Services in the amounts disallowed in this report to the address below. Please return the attached billing notice with your check.

If you continue to participating in the CACFP, log into the Tennessee Information Payment System (TIPS) and revise the claim submitted for March 2019, which contains the verified claim data from the enclosed exhibits

Institution Name: Early Learning Tree, Incorporated		
Institution Address: 114 Raccoon Valley Road Powell, Tennessee 37849		
Agreement Numbers:	00-255	
Amount Due:	\$1,141.18	
Due Date:	July 29, 2019	

Please remit a check or money order payable to the *Tennessee Department of Human Services* in the amount noted above by the due date to:

Fiscal Services
James K. Polk Building, 16th Floor
505 Deaderick Street
Nashville, Tennessee 37243
Tennessee Department of Human Services

Please note that the disallowed meals cost / overpayment of the CACFP is subject to an interest charge. The interest charge will be waived if the payment is received by the due date. If payment is not received by the end of 5th day of the due date, an interest charge may be added to the original amount due and will be billed to your entity.

If you have any questions regarding this notice, please feel free to contact Allette Vayda, Director of Operations at (615) 313-3769 or Allette. Vayda@tn.gov.

Thank you for your attention

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Tennessee Department of Human Services

Corrective Action Plan for Monitoring Findings

Instructions: Please print in ink or type the information to complete this document. Enter the date of birth for each Responsible Principal and/or Individual in Section B. Attach the additional documentation requested. Enter your name, title and date of signature on the last page. Please sign your name in ink.

Please return ALL pages of the completed Corrective Action Plan form.

Section A. Institution Information

Name of Sponsor/Agency/Site: Early Learning	Tree, Inc.	Agreement No. 00255	☐ SFSP ☐ CACFP	
Mailing Address: 114 Raccoon Valley Rd Powe	ell, TN 37849			
Section B. Responsible Principal(s) and/or I	ndividual(s)			
Name and Title: Jennifer Parker, Owner			Date of Birth: / /	
Section C. Dates of Issuance of Monitoring	Report/Correcti	ve Action Plan		
Monitoring Report: 6/27/2019 Corrective Action Plan: 6/27/2019				

Section D. Findings

Findings:

- 1. The Sponsor reported the number of participants in the free, reduced-price, and paid categories incorrectly
- 2. The Sponsor provided menus that did not meet the USDA meal pattern requirements
- 3. The Sponsor did not provide documentation to support sufficient quantities of milk were purchased for all meals reported
- 4. The Sponsor did not provide enrollment information for participants
- 5. The Sponsor did not provide annual training as required

The following measures will be completed within **30 calendar days** of my institution's receipt of this corrective action plan:

Measure No. 1: The Sponsor reported the number of participants in the free, reduced-price, and paid categories incorrectly

The finding will be fully and permanently corrected.

Identify the name(s) and position title(s) of the employee(s) who will be responsible for ensuring that the finding is fully and permanently corrected:

Name:	Position Title:
Name:	Position Title:
Describe below the step-by-step	procedures that will be implemented to correct the finding:
When will the procedures for adimplementing the procedures (i.e will they begin?):	ddressing the finding be implemented? Provide a timeline below for e., will the procedures be done daily, weekly, monthly, or annually, and when
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-	
Where will the Corrective Action F	Plan documentation be retained? Please identify below:
How will new and current staff be Handbook, training, etc.)? Please	informed of the new policies and procedures to address the finding (e.g., e describe below:
	144F

Measure No.2: The Sponsor provided menus that did no	ot meet the USDA meal pattern requirements	
The finding will be fully and permanently corrected. Identify the name(s) and position title(s) of the employee(s) who will be responsible for ensuring that the finding is fully and permanently corrected:		
Name:	Position Title:	
Name:	Position Title:	
Describe below the step-by-step procedures that will be in	nplemented to correct the finding:	
·		
When will the procedures for addressing the finding be implementing the procedures (i.e., will the procedures be will they begin?):		
Where will the Corrective Action Plan documentation be re-	tained? Please identify below:	

	med of the new policies and procedures to address the finding (e.g.,
Handbook, training, etc.)? Please des	cribe below:
Measure No. 3: The Sponsor did not were purchased for all meal reported	provide documentation to support sufficient quantities of milk
The finding will be fully and permanently dentify the name(s) and position title(s) s fully and permanently corrected:	y corrected. of the employee(s) who will be responsible for ensuring that the finding
Name:	Position Title:
Name:	Position Title:
Describe below the step-by-step proce	edures that will be implemented to correct the finding:
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	ng the finding be implemented? Provide a timeline below for I the procedures be done daily, weekly, monthly, or annually, and when

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Where will the Corrective Action Plan	n documentation be retained? Please identify below:
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How will new and current staff be info Handbook, training, etc.)? Please de	ormed of the new policies and procedures to address the finding (e.g., escribe below:
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Measure No. 4: The Sponsor did no	ot provide enrollment information for participants
The finding will be fully and permanen Identify the name(s) and position title(is fully and permanently corrected:	ntly corrected. (s) of the employee(s) who will be responsible for ensuring that the finding
Name:	Position Title:
Name:	Position Title:
Describe below the step-by-step pro	ocedures that will be implemented to correct the finding:

		the finding be implemented? Provide a timeline below for e procedures be done daily, weekly, monthly, or annually, and when
How will new and current staff be informed of the new policies and procedures to address the finding (e.g., Handbook, training, etc.)? Please describe below: Measure No. 5: The Sponsor did not provide annual training as required The finding will be fully and permanently corrected. Identify the name(s) and position title(s) of the employee(s) who will be responsible for ensuring that the finding is fully and permanently corrected: Name: Position Title:		
How will new and current staff be informed of the new policies and procedures to address the finding (e.g., Handbook, training, etc.)? Please describe below: Measure No. 5: The Sponsor did not provide annual training as required The finding will be fully and permanently corrected. Identify the name(s) and position title(s) of the employee(s) who will be responsible for ensuring that the finding is fully and permanently corrected: Name: Position Title:		
Measure No. 5: The Sponsor did not provide annual training as required The finding will be fully and permanently corrected. Identify the name(s) and position title(s) of the employee(s) who will be responsible for ensuring that the finding is fully and permanently corrected: Name: Position Title:	Where will the Corrective Action Plan doc	umentation be retained? Please identify below:
Measure No. 5: The Sponsor did not provide annual training as required The finding will be fully and permanently corrected. Identify the name(s) and position title(s) of the employee(s) who will be responsible for ensuring that the finding is fully and permanently corrected: Name: Position Title:		
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	Identify the name(s) and position title(s) of	
N	Name:	Position Title:
Name: Position Title:	Name:	Position Title:
Describe below the step-by-step procedures that will be implemented to correct the finding:	Describe below the step-by-step procedu	res that will be implemented to correct the finding:

When will the procedures for addressing the finding be implemented? Provide a timeline below for implementing the procedures (i.e., will the procedures be done daily, weekly, monthly, or annually, and when will they begin?):
Vhere will the Corrective Action Plan documentation be retained? Please identify below:
low will new and current staff be informed of the new policies and procedures to address the finding (e.g., landbook, training, etc.)? Please describe below:

I certify by my signature below that I am authorized by the institution to sign this document. As an authorized representative of the institution, I fully understand the corrective measures identified above and agree to fully implement these measures within the required time frame. I also understand that failure to fully and permanently correct the findings in my institution's CACFP or SFSP will result in its termination from the program, and the placement of the institution and its responsible principals on the National Disqualified List maintained by the U.S. Department of Agriculture.

Printed Name of Authorized Institution Official:	Position:		
Signature of Authorized Institution Official:	Date:	/	/
Signature of Authorized TDHS Official:	Date:	1	/

APPEAL PROCEDURES FOR CHILD AND ADULT CARE INSTITUTIONS AND SPONSORING AGENCIES

Appeal Procedures

- 1. Pursuant to 7 CFR §226.6(k)(4), the TN Department of Human Services (TDHS) must provide administrative review procedures to institutions and responsible principals and responsible individuals as follows:
 - (a) Annually to all institutions;
 - (b) To an institution and to each responsible principal and responsible individual when the State agency takes any action subject to an administrative review as described in 7 CFR §226.6(k)(2); and
 - (c) Any other time upon request.
- 2. Pursuant to 7 CFR 226.6(k)(3) and (k)(9), some administrative actions are not subject to administrative review. Those actions are listed in paragraph 2.(a). Other administrative actions may be administratively appealed. Those actions are listed in paragraph 2.(b) and (c). All institutions and sponsoring agencies may appeal any adverse administrative action listed in paragraph 2.(b) which are taken by the TDHS by requesting a fair hearing to appear in person to refute the action, or by requesting a review of written information in lieu of a fair hearing.
 - (a) Pursuant to 7 CFR Part 226.6 (k)(3) TDHS is prohibited from offering administrative reviews of the following actions:
 - (i) FNS decisions on claim deadline exceptions and requests for upward adjustments to a claim.
 - (ii) Determination of serious deficiency.
 - (iii) State agency determination that corrective action is inadequate.
 - (iv) Disqualification and placement on State agency list and National disqualified list.
 - (v) Termination.
 - (vi) State agency or FNS decision regarding removal from the National disqualified list.
 - (vii) State agency's refusal to consider an application submitted by an institution or facility on the National disqualified list.
 - (b) Pursuant to 7 CFR Part 226.6(k)(9), an abbreviated appeal process is available for the following actions. TDHS must limit the administrative review to a review of written submissions by the TDHS and institutions or sponsoring agencies concerning the accuracy of the State agency's determination if the application was denied, or the State agency proposes to terminate the institution's agreement because:
 - (viii) The information submitted on the application was false;
 - (ix) The institution, one of its sponsored facilities, or one of the principals of the institution or its facilities is on the national disqualified list;
 - (x) The institution, one of its sponsored facilities, or one of the principals of the institution or its facilities is ineligible to participate in any other publicly funded program by reason of violation of the requirements of the program;

- (xi) The institution, one of its sponsored facilities, or one of the principals of the institution or its facilities has been convicted for any activity that indicates a lack of business integrity;
- (c) Administrative review is also available if the State agency notifies the institution and responsible principal or responsible individual of the following actions: proposed disqualification of a responsible principal or responsible individual, denial of a budget, denial of a line item within a budget, downward adjustment of the amount approved in a budget, suspension of an institution's participation, denial of start-up or expansion funds, denial of a request for advanced payment, recovery of an advance in excess of a claim, denial of a claim for reimbursement (except for late submission), decision not to forward an exception request for payment of a late claim, overpayment demand, denial of a new or renewing institution's application for participation, denial of sponsored facility application, notice of proposed termination, claim denial, claim deadline exceptions and requests for upward adjustments to a claim, or any other action affecting an institutions participation or claim for payment.
- 3. All appeal requests must be presented in writing to the TDHS Division of Appeals and Hearings not later than 15 calendar days after the date the institution or sponsoring agency receives the notice of adverse administrative action.
- 4. The date of an institution's or sponsoring agency's receipt of a notice of suspension and/or proposed termination and disqualification will be governed by the federal regulation at 7 CFR Part 226.2. The notice must specify the action being proposed or taken and the basis for the action, and is considered to be received by the institution or day care home when it is delivered, sent by facsimile, or sent by email. If the notice is undeliverable, it is considered to be received by the institution, responsible principal or responsible individual, or day care home five days after being sent to the addressee's last known mailing address, facsimile number, or email address.
- 5. The TDHS Division of Appeals and Hearings will acknowledge the receipt of the appeal request within 10 calendar days of the receipt of the institution's or sponsoring agency's request for review. The written request for review should state if a fair hearing is requested or if a review of written information in lieu of a fair hearing is requested. If the appeal request from the institution or sponsoring agency does not specifically request a hearing, a review of written information in lieu of a hearing will occur. If a fair hearing is requested and the institution or sponsoring agency's representative fails to appear, the right to a personal appearance is waived.
- 6. If an institution or sponsoring agency does not request a fair hearing or a review of written information in lieu of the hearing within 15 calendar days from the date the institution or sponsoring agency receives a Notice of Proposed Termination, the TDHS will issue a letter advising the institution or sponsoring agency that it is terminated from the CACFP effective on the 16th calendar day following the institution's or sponsoring agency's receipt of the notice, and that the responsible principals and individuals of the institution or sponsoring agency are disqualified from participation.
- 7. To be considered for a fair hearing or for a review of written information in lieu of a fair

Appeal Procedures for Child and Adult Care Food Program-Institutions Revised March 2017

hearing, all written documents must be submitted to the TDHS Division of Appeals and Hearings not later than 30 days after receipt of the notice of adverse administrative action.

- 8. The action of the TDHS must remain in effect during the administrative review. The effect of this requirement on particular actions by TDHS is as follows:
 - (i) Overpayment demand. During the period of the administrative review, TDHS is prohibited from taking action to collect or offset the overpayment. However TDHS must assess interest beginning with the initial demand for remittance of the overpayment and continuing through the period of administrative review unless the administrative review official overturns the TDHS's action.
 - (ii) *Recovery of advances*. During the administrative review, TDHS must continue its efforts to recover advances in excess of the claim for reimbursement for the applicable period. The recovery may be through a demand for full repayment or an adjustment of subsequent payments.
 - (iii) *Program payments*. The availability of Program payments during an administrative review of the denial of a new institution's application, denial of a renewing institution's application, proposed termination of a participating institution's agreement, and suspension of an institution are addressed in paragraphs (c)(1)(iii)(D), (c)(2)(iii)(D), (c)(3)(iii)(D), (c)(5)(i)(D), and (c)(5)(ii)(E), respectively, of 7 CFR §226.6.
- 9. The institution or sponsoring agency must refute the charges contained in the notice during the fair hearing or in the written information that is provided in lieu of the hearing.
- 10. The institution and the responsible principals and responsible individuals may retain legal counsel, or may be represented by another person.
- 11. If a fair hearing is requested, the institution or sponsoring agency will be notified in writing of the time, date and place of the fair hearing at least 10 calendar days in advance.
- 12. Any information which supports an adverse administrative action taken by the TDHS shall be available to the institution or sponsoring agency for inspection from the date of the receipt of the request for a fair hearing or a review of written information in lieu of the hearing.
- 13. In accordance with 7 CFR Part 226.6 (k)(8), the TDHS Division of Appeals and Hearings must conduct the administrative review of the proposed disqualification of the responsible principals and responsible individuals as part of the administrative review of the application denial, proposed termination, and/or proposed disqualification of the institution with which the responsible principals or responsible individuals are associated. However, at the administrative review official's discretion, separate administrative reviews may be held if the institution does not request an administrative review or if either the institution or the responsible principal or responsible individual demonstrates that their interests conflict.
- 14. The procedures contained in the Uniform Administrative Procedures Act found at TCA 4-5-301 et seq. shall be followed in rendering a decision on all appeals. The decision of the hearing officer is the final administrative determination to be afforded to the institution or sponsoring agency, and shall be rendered in a timely manner not to exceed 60 calendar days from the date of the receipt of the request for a fair hearing.
- 15. The processing limits for administrative appeals MUST be met. In the event a continuance is requested by a party, one continuance may be granted at the Hearing Official's discretion. This

Appeal Procedures for Child and Adult Care Food Program-Institutions Revised March 2017

continuance shall not be for a period longer than ten (10) calendar days unless there are exceptional circumstances. Exceptional circumstances must be detailed in the order of continuance and the order must contain a date certain for the hearing, to be set as soon as possible. A report of pending CACFP desk review and fair hearing requests will be generated and reviewed daily by the Clerk's Office and the Legal Director for Appeals and Hearings who will monitor the dates for timeliness. In the event a decision has not been rendered within forty-five (45) calendar days of the date of receipt of the request for fair hearing or desk review, the Legal Director for Appeals and Hearings or their back-up shall notify the hearing official to take appropriate action.

16. All requests for a fair hearing or for a review of written information in lieu of a hearing must be submitted to:

Tennessee Department of Human Services
Division of Appeals and Hearings
PO Box 198996, Clerk's Office
Nashville, TN 37219-8996

Fax: (615) 248-7013 or (866) 355-6136 E-mail: <u>AppealsClerksOffice.DHS@tn.gov</u>

17. If a termination action is upheld by the hearing officer, the TDHS will issue a letter to the institution or sponsoring agency and its responsible principals and individuals advising that the termination and disqualification are effective on the date of the ruling issued by the hearing officer. The agency maintains searchable records of all administrative reviews and their dispositions for a period of five (5) years.

18. As required by 7 CFR Part 226.6 (c)(7), each disqualified institution, sponsoring agency, principal and individual will be placed on the National Disqualified List maintained by the U.S. Department of Agriculture (USDA). Once included on the National Disqualified List, an institution, sponsoring agency, principal and individual shall remain on the list until such time as the USDA, in consultation with the TDHS, determines that the serious deficiencies that led to their placement on the list have been corrected, or until seven years have elapsed since they were disqualified from participation. However, if the institution, sponsoring agency, principal or individual has failed to repay debts owed under the program, they will remain on the list until the debt has been paid.