

STATE OF TENNESSEE DEPARTMENT OF HUMAN SERVICES CITIZENS PLAZA BUILDING

400 DEADERICK STREET NASHVILLE, TENNESSEE 37243-1403

TELEPHONE: 615-313-4700 FAX: 615-741-4165 TTY: 1-800-270-1349 www.tn.gov/humanservices

BILL HASLAM GOVERNOR DANIELLE W. BARNES COMMISSIONER

April 3, 2018

Darrell Scott, Board Chairman New Tyler Child Enrichment Center 3300 Summer Avenue Memphis, Tennessee 38122-5135

Dear Mr. Scott,

The Department of Human Services Audit Services staff conducted an on-site unannounced review of the Child and Adult Care Food Program (CACFP) at New Tyler Child Enrichment Center (Sponsor) Application Agreement 00439 on March 1, 2018. We reviewed the Sponsor's records of reimbursement and expenditures for the period of January 2018. The purpose of this review was to determine if the Sponsor complied with *Title 7 of the Code of Federal Regulations* (CFR) applicable parts, application agreement, and applicable Federal and State regulations.

Background

CACFP Sponsors utilize meal count sheets to record the number of meals served for breakfast, lunch, supper and supplement meals. Meals served by participating Sponsors must meet the minimum guidelines set by the United States Department of Agriculture (USDA) and DHS to be eligible for reimbursement. The CACFP Sponsor reports the number of meals served through the DHS Tennessee Information Payment System (TIPS) to seek reimbursement. We inspected meal count sheets for our test period and reconciled the meals claimed to the meals reported as served for each meal service. We also assessed compliance with civil rights requirements. In addition, we observed a meal service on January 22, 2018.

Our review of the Sponsor's records for January 2018 disclosed the following:

1. The number of participants reported in the free and paid categories was incorrect

Condition

The claim for reimbursement for the test month reported 36 participants in the free category, zero participants in the reduced-price category and zero participants in the paid category. However, our review of the Sponsor's records verified there were 35 participants in the free category, zero participants in the reduced-price category and one participant in the paid category. The differences were based on the following:

There was one participant who was classified correctly on the application in the paid category but was reported in the free category. This participant was reclassified to the paid category.

Criteria

Title 7 of the Code of Federal Regulations, Section 226.10 (c) states "...In submitting a Claim for Reimbursement, each institution shall certify that the claim is correct and that records are available to support that claim..."

Title 7 of the Code of Federal Regulations Section 226.17 (b)(8) states, "Child care centers shall collect and maintain documentation of the enrollment of each child, including information used to determine eligibility for free and reduced price meals in accordance with §226.23(e)(1) ... Such documentation of enrollment must be updated annually, signed by a parent or legal guardian, and include information on each child's normal days and hours of care and the meals normally received while in care."

Recommendation

The Sponsor should ensure each participant is classified and reported according to income eligibility applications for child care center participants. Applications should be maintained on file and updated annually.

2. The Sponsor provided menus that did not meet USDA requirements

Condition

The Sponsor listed fruit gel cups on two lunch menus as the fruit/juice/vegetable component. The fruit cups are filled with gel and have fruit pieces suspended in the gel. The amount of fruit in the cups does not meet the USDA requirements. The required serving size of fruit is one-fourth cup. The following menus listed the fruit gel cup and were deficient:

Date	Deficient Component	Number of Disallowed Meals
01/23/18	Deficient component: Second Fruit/juice/vegetable Menu listed: Milk, turkey, dole fruit gel cups, corn, and colonial white bread	17 lunch meals
01/30/18	Deficient component: Second Fruit/juice/vegetable Menu listed: Milk, corn dog nuggets, dole fruit gel cups, and tater tots	18 lunch meals

As a result, the cost reimbursement of 35 lunch meals was disallowed.

<u>Criteria</u>

Title 7 of the Code of Federal Regulations Section 226.17(b)(4) states. "Each child care center participating in the Program shall claim only the meal types specified in its approved application in accordance with the meal pattern requirements specified in §226.20 ..."

Title 7 of the Code of Federal Regulations, Section 226.20 (c)(2) states in part, Fluid milk, meat and meat alternates, vegetables, fruits and grains are required components to be served at lunch and supper. The required serving size of fruit is one-fourth cup.

Recommendation

The Sponsor should ensure menus meet the meal patterns established by the USDA.

3. The Sponsor did not provide documentation to support the requirement that one whole grain-rich grain must be served each day

Condition

In accordance with the revised meal pattern requirements, effective October 1, 2017, at least one serving of grain per day must be whole grain-rich. The Sponsor's menu did not list a whole grain being served on any day during the month nor were labels provided as supporting documentation.

There were no meals disallowed due to the one year grace period given to Sponsors to conform to the revised CACFP meal patterns.

<u>Criteria</u>

Title 7 of the code of Federal Regulations, Section 226.20 (4)(a) states, "At least one serving per day, across all eating occasions of bread, cereals, and grains must be whole grain-rich. Whole grain-rich foods contain at least 50 percent whole grains and the remaining grains in the food are enriched and must meet the whole grain-rich criteria specified in FNS guidance."

Recommendation

The Sponsor should ensure all labels are maintained for verification purposes and menus meet the meal patterns established by the USDA.

4. The Sponsor served grain-based desserts

Condition

In accordance with the revised meal pattern requirements effective October 1, 2017; Grainbased desserts are no longer creditable toward the grain component. Our review of the Sponsor's menu showed the following deficiencies:

Date	Meal with grain based dessert	Menu Item
01/05/18	Breakfast meal	Entenmann's little bite muffins
01/09/18	Breakfast meal	Belvita breakfast bar
01/30/18	Breakfast meal	Belvita breakfast bar
01/31/18	Breakfast meal	Entenmann's little bite muffins

There were no meals disallowed due to the one year grace period given to Sponsors to conform to the revised CACFP meal patterns.

<u>Criteria</u>

Title 7 of the Code of Federal Regulations, Section 226.20 (a)(4)(iii) states, "Grain based desserts do not count towards meeting the grains requirement."

Recommendation

The Sponsor should ensure menus meet the meal patterns established by the USDA.

Technical Assistance Provided

Technical assistance was provided to the Sponsor on the revised meal pattern requirements, claiming infants, and classifying and reporting participants.

Disallowed Costs

Based on our review, we determined that the Sponsor's noncompliance with the applicable Federal and State regulations that govern CACFP resulted in a total disallowed cost of \$155.39.

Corrective Action

New Tyler Child Enrichment Center must complete the following actions within 30 days from the date of this report:

- Log into the Tennessee Information Payment System (TIPS) and revise the claim submitted for January 2018 which contains the verified claim data from the enclosed exhibit.
- Remit a check payable to the *Tennessee Department of Human Services* in the amount of \$155.39 for recovery of the amounts disallowed in this report. *Please return the attached billing notice with your check*; and
- Prepare and submit a corrective action plan to address the deficiencies identified in this report. The corrective action plan template is attached. Please return the corrective action plan to:

AuditServices.CAPS.DHS@tn.gov

If you have questions relative to the corrective action plan please contact:

Allette Vayda, Director of Operations Child and Adult Care Food Program 8th Floor Citizens Plaza Building 400 Deaderick Street Nashville, Tennessee 37243 <u>Allette.Vayda@tn.gov</u> (615) 313-3769

Please note that the amount of disallowed cost is subject to an interest charge. The interest charge will be waived if your revised claim is completed within 30 days from the date of this report. If the revised claim is not completed by the 30 day deadline, an interest charge may be billed to your institution. Please mail your check and the billing notice to:

<u>Child and Adult Care Food Program</u> Fiscal Services 11th Floor, Citizens Plaza Building 400 Deaderick Street Nashville, Tennessee 37243

In accordance with the federal regulation found at 7 *CFR Part 226.6 (k)*, your institution may appeal the overpayment identified by the monitoring report. The procedures for submitting an appeal are enclosed. The appeal must be submitted to:

Tennessee Department of Human Services Appeals and Hearings Division, Clerks Office P.O. Box 198996 Nashville, Tennessee 37219

If the Institution decides to appeal the amount of disallowed administrative and meals cost, all appeal procedures must be followed as failure to do so may result in the denial of your request for an appeal.

We appreciate the assistance provided during this review. If you have any questions regarding this report, please contact Sean Baker, Audit Director 2, at 615-313-4727 or <u>Sean.Baker@tn.gov</u>.

Sincerely,

- O. Alzarli CSPO)

Sam O. Alzoubi, CFE Director of Audit Services

Exhibit

cc: Francene Brown, Director, New Tyler Child Enrichment Center Allette Vayda, Director of Operations, Child and Adult Care Food Programs Debra Pasta, Program Manager, Child and Adult Care Food Program Constance Moore, Program Specialist, Child and Adult Care Food Program Marty Widner, Program Specialist, Child and Adult Care Food Program Elke Moore, Administrative Assistant 3, Child and Adult Care Food Program Comptroller of the Treasury, State of Tennessee

EXHIBIT

Verification of CACFP Independent Center Claim

Name of Agency: New Tyler Child Enrichment Center Review Month/Year: January 2018 Total Meal Reimbursement Received: \$1,566.99

Program Area	Reported on Claim	Reconciled By Monitoring Review
Number of Days that CACFP Food Service was operated	15	15
Total Attendance	363	363
Number of Breakfast meals Served	268	268
Number of Lunch meals Served	234	199
Number of PM Supplements Served	327	327
Number of Participants in Free Category	36	35
Number of Participants in Reduced- Price Category	0	0
Number of Participants in Paid Category	0	1
Total Number of Participants	36	36
Total Amount of Eligible Food Costs	XXXXXXXX	\$835.76
Total Amount of Eligible Food and Non-Food Costs	XXXXXXXX	\$1,986.29



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GOVERNOR

DANIELLE W. BARNES

COMMISSIONER

April 3, 2018

Darrell Scott, Board Chairman New Tyler Child Enrichment Center 3300 Summer Avenue Memphis, Tennessee 38122-5135

Notice of payment due to findings disclosed in the monitoring report dated April 3, 2018 for Child and Adult Care Food Program (CACFP)

Institution Name:	New Tyler Child Enrichment Center
Institution Address:	3300 Summer Avenue Memphis, Tennessee 38122-5135
Agreement Numbers:	00-439
Amount Due:	\$155.39
Due Date:	May 4, 2018

Based on the monitoring report issued, by the Audit Services Division within the Tennessee Department of Human Services, the Community and Social Services- Food Programs- CACFP & SFSP management has agreed with the findings which require your institution to reimburse the Department of Human Services the disallowed cost noted in the report

Please remit a check or money order payable to the *Tennessee Department of Human Services* in the amount noted above by the due date to:

Fiscal Services 11th Floor Citizens Plaza Building 400 Deaderick Street Nashville, Tennessee 37243-1403 Tennessee Department of Human Services

Please note that the disallowed meals cost/overpayment of the CACFP is subject to an interest charge. The interest charge will be waived if the payment is received by the due date. If payment is not received by the end of 5th day of the due date, an interest charge may be added to the original amount due and will be billed to your entity.

If you have any questions regarding this notice, please feel free to contact Allette Vayda, Director of Operations at (615) 313-3769 or <u>Allette Vayda@tn.gov</u>

Thank you for your attention



Tennessee Department of Human Services Corrective Action Plan for Monitoring Findings

Instructions: Please print in ink or type the information to complete this document. Enter the date of birth for each Responsible Principal and/or Individual in Section B. Attach the additional documentation requested. Enter your name, title and date of signature on the last page. Please sign your name in ink. **Please return ALL pages of the completed Corrective Action Plan form.**

Section A. Institution Information

Name of Sponsor/Agency/Site: New Tyler C Center	hild Enrichment	Agreement No. 00439	□ SFSP ⊠ CACFP
Mailing Address: 3300 Summer Avenue Mer	mphis, Tennessee	38122-5135	
Section B. Responsible Principal(s) and/o	or Individual(s)		
Name and Title: Darrell Scott, Board Chairm	an		Date of Birth: / /
Section C. Dates of Issuance of Monitorir	ng Report/Correct	ive Action Plan	
Monitoring Report: 4/3/2018	Corrective Act	ion Plan: 4/3/2018	

Section D. Findings

Findings:

- 1. The number of participants reported in the free and paid categories was incorrect
- 2. The Sponsor provided menus that did not meet USDA requirements
- 3. The Sponsor did not provide documentation to support the requirement that one whole grain-rich grain must be served each day
- 4. The Sponsor served grain-based desserts

The following measures will be completed within **30 calendar days** of my institution's receipt of this corrective action plan:

Measure No. 1: The number of participants reported in the free and paid categories was incorrect

The finding will be fully and permanently corrected.

Identify the name(s) and position title(s) of the employee(s) who will be responsible for ensuring that the finding is fully and permanently corrected:

Name:	
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Position Title:

Name:

Position Title:

Describe below the step-by-step procedures that will be implemented to correct the finding:

When will the procedures for addressing the finding be implemented? Provide a timeline below for implementing the procedures (i.e., will the procedures be done daily, weekly, monthly, or annually, and when will they begin?):

Where will the Corrective Action Plan documentation be retained? Please identify below:

How will new and current staff be informed of the new po	plicies and procedures to address the finding (e.g	I
Handbook, training, etc.)? Please describe below:		

Measure No.2: The Sponsor provided menus that did not meet USDA requirements

The finding will be fully and permanently corrected.

Identify the name(s) and position title(s) of the employee(s) who will be responsible for ensuring that the finding is fully and permanently corrected:

Name:

Position Title:

Name:

Position Title:

Describe below the step-by-step procedures that will be implemented to correct the finding:

When will the procedures for addressing the finding be implemented? Provide a timeline below for implementing the procedures (i.e., will the procedures be done daily, weekly, monthly, or annually, and when will they begin?):

DHS staff should check the "Forms" section of the intranet to ensure the use of current versions. Forms may not be altered without prior approval. Distribution: OIG and CACFP/SFSP as appropriate RDA: 2341 HS-3187 (Rev. 11-16) Page 3 of 7 Where will the Corrective Action Plan documentation be retained? Please identify below:

Measure No. 3: The Sponsor did not provide documentation to support the requirement that one whole grain-rich grain must be served each day

The finding will be fully and permanently corrected.

Identify the name(s) and position title(s) of the employee(s) who will be responsible for ensuring that the finding is fully and permanently corrected:

Name:

Position Title:

Name:

Position Title:

Describe below the step-by-step procedures that will be implemented to correct the finding:

When will the procedures for addressing the finding be implemented? Provide a timeline below for	
implementing the procedures (i.e., will the procedures be done daily, weekly, monthly, or annually, and whe	'n
will they begin?):	

Where will the Corrective Action Plan documentation be retained? Please identify below:

How will new and current staff be informed of the new policies and procedures to address the finding (e.g., Handbook, training, etc.)? Please describe below:

Measure No. 4: The Sponsor served grain-based desserts

The finding will be fully and permanently corrected. Identify the name(s) and position title(s) of the employee(s) who will be responsible for ensuring that the finding is fully and permanently corrected:

Name:

Position Title:

Name:

Position Title:

Describe below the step-by-step procedures that will be implemented to correct the finding:

When will the procedures for addressing the finding be implemented? Provide a timeline below for implementing the procedures (i.e., will the procedures be done daily, weekly, monthly, or annually, and when will they begin?):

Where will the Corrective Action Plan documentation be retained? Please identify below:

How will new and current staff be informed of the new policies and procedures to address the finding (e.g., Handbook, training, etc.)? Please describe below:

I certify by my signature below that I am authorized by the institution to sign this document. As an authorized representative of the institution, I fully understand the corrective measures identified above and agree to fully implement these measures within the required time frame. I also understand that failure to fully and permanently correct the findings in my institution's CACFP or SFSP will result in its termination from the program, and the placement of the institution and its responsible principals on the National Disqualified List maintained by the U.S. Department of Agriculture.

Printed Name of Authorized Institution Official:		Position:		
Signature of Authorized Institution Official:	Date:	1	1	
Signature of Authorized TDHS Official:	Date:	1	1	

Appeal Procedures for Child and Adult Care Food Program-Institutions Revised March 2017

(xi) The institution, one of its sponsored facilities, or one of the principals of the institution or its facilities has been convicted for any activity that indicates a lack of business integrity;

(c) Administrative review is also available if the State agency notifies the institution and responsible principal or responsible individual of the following actions: proposed denial of a line item within a budget, downward adjustment of the amount approved in a budget, suspension of an institution's participation, denial of start-up or expansion funds, denial of a request for advanced payment, recovery of an advance in excess of a claim, denial of a claim for reimbursement (except for late submission), decision not to forward an exception request for payment of a late claim, overpayment demand, denial of a new or renewing institution's application for participation, denial of sponsored facility application, notice of proposed termination, claim denial, claim deadline exceptions and requests for upward adjustments to a claim, or any other action affecting an institutions participation or claim for payment.

3. All appeal requests must be presented in writing to the TDHS Division of Appeals and Hearings not later than 15 calendar days after the date the institution or sponsoring agency receives the notice of adverse administrative action.

4. The date of an institution's or sponsoring agency's receipt of a notice of suspension and/or proposed termination and disqualification will be governed by the federal regulation at 7 CFR Part 226.2. The notice must specify the action being proposed or taken and the basis for the action, and is considered to be received by the institution or day care home when it is delivered, sent by facsimile, or sent by email. If the notice is undeliverable, it is considered to be received by the institution, responsible principal or responsible individual, or day care home five days after being sent to the addressee's last known mailing address, facsimile number, or email address.

5. The TDHS Division of Appeals and Hearings will acknowledge the receipt of the appeal request within 10 calendar days of the receipt of the institution's or sponsoring agency's request for review. The written request for review should state if a fair hearing is requested or if a review of written information in lieu of a fair hearing is requested. If the appeal request from the institution or sponsoring agency does not specifically request a hearing, a review of written information in lieu of a hearing will occur. If a fair hearing is requested and the institution or sponsoring agency's representative fails to appear, the right to a personal appearance is waived.

6. If an institution or sponsoring agency does not request a fair hearing or a review of written information in lieu of the hearing within 15 calendar days from the date the institution or sponsoring agency receives a Notice of Proposed Termination, the TDHS will issue a letter advising the institution or sponsoring agency that it is terminated from the CACFP effective on the 16a calendar day following the institution's or sponsoring agency's receipt of the notice, and that the responsible principals and individuals of the institution or sponsoring agency are disqualified from participation.

7. To be considered for a fair hearing or for a review of written information in lieu of a fair

Appeal Procedures for Child and Adult Care Food Program-Institutions Revised March 2017

hearing, all written documents must be submitted to the TDHS Division of Appeals and Hearings not later than 30 days after receipt of the notice of adverse administrative action.

8. The action of the TDHS must remain in effect during the administrative review. The effect of this requirement on particular actions by TDHS is as follows:

(i) Overpayment demand. During the period of the administrative review, TDHS is prohibited from taking action to collect or offset the overpayment. However TDHS must assess interest beginning with the initial demand for remittance of the overpayment and continuing through the period of administrative review unless the administrative review official overturns the TDHS's action.

(ii) Recovery of advances. During the administrative review, TDHS must continue its efforts to recover advances in excess of the claim for reimbursement for the applicable period. The recovery may be through a demand for full repayment or an adjustment of subsequent payments.

(iii) Program payments. The availability of Program payments during an administrative review of the denial of a new institution's application, denial of a renewing institution's application, proposed termination of a participating institution's agreement, and suspension of an institution are addressed in paragraphs (c)(1)(iii)(D), (c)(2)(iii)(D), (c)(3)(iii)(D), (c)(5)(i)(D), and (c)(5)(ii)(E), respectively, of 7 CFR §226.6.

9. The institution or sponsoring agency must refute the charges contained in the notice during the fair hearing or in the written information that is provided in lieu of the hearing.

10. The institution and the responsible principals and responsible individuals may retain legal counsel, or may be represented by another person.

11. If a fair hearing is requested, the institution or sponsoring agency will be notified in writing of the time, date and place of the fair hearing at least 10 calendar days in advance.

12. Any information which supports an adverse administrative action taken by the TDHS shall be available to the institution or sponsoring agency for inspection from the date of the receipt of the request for a fair hearing or a review of written information in lieu of the hearing.

13. In accordance with 7 CFR Part 226.6 (k)(8), the TDHS Division of Appeals and Hearings must conduct the administrative review of the proposed disqualification of the responsible principals and responsible individuals as part of the administrative review of the application denial, proposed termination, and/or proposed disqualification of the institution with which the responsible principals or responsible individuals are associated. However, at the administrative review official's discretion, separate administrative reviews may be held if the institution does not request an administrative review or if either the institution or the responsible principal or responsible individual demonstrates that their interests conflict.

14. The procedures contained in the Uniform Administrative Procedures Act found at TCA 4-5-301 et sea. shall be followed in rendering a decision on all appeals. The decision of the hearing officer is the final administrative determination to be afforded to the institution or sponsoring agency, and shall be rendered in a timely manner not to exceed 60 calendar days from the date of the receipt of the request for a fair hearing.

15. The processing limits for administrative appeals MUST be met. In the event a continuance is requested by a party, one continuance may be granted at the Hearing Official's discretion. This Appeal Procedures for Child and Adult Care Food Program-Institutions Revised March 2017

continuance shall not be for a period longer than ten (10) calendar days unless there are exceptional circumstances. Exceptional circumstances must be detailed in the order of continuance and the order must contain a date certain for the hearing, to be set as soon as possible. A report of pending CACFP desk review and fair hearing requests will be generated and reviewed daily by the Clerk's Office and the Legal Director for Appeals and Hearings who will monitor the dates for timeliness. In the event a decision has not been rendered within forty-five (45) calendar days of the date of receipt of the request for fair hearing or desk review, the Legal Director for Appeals and Hearings or their back-up shall notify the hearing official to take appropriate action.

16. All requests for a fair hearing or for a review of written information in lieu of a hearing must be submitted to:

Tennessee Department of Human Services Division of Appeals and Hearings PO Box 198996, Clerk's Office Nashville, TN 37219-8996 Fax: (615) 248-7013 or (866) 355-6136 E-mail: AppealsClerksOffice.DHS@ta.gov

17. If a termination action is upheld by the hearing officer, the TDHS will issue a letter to the institution or sponsoring agency and its responsible principals and individuals advising that the termination and disqualification are effective on the date of the ruling issued by the hearing officer. The agency maintains searchable records of all administrative reviews and their dispositions for a period of five (5) years.

18. As required by 7 CFR Part 226.6 (c)(7), each disqualified institution, sponsoring agency, principal and individual will be placed on the National Disqualified List maintained by the U.S. Department of Agriculture (USDA). Once included on the National Disqualified List, an institution, sponsoring agency, principal and individual shall remain on the list until such time as the USDA, in consultation with the TDHS, determines that the serious deficiencies that led to their placement on the list have been corrected, or until seven years have elapsed since they were disqualified from participation. However, if the institution, sponsoring agency, principal or individual has failed to repay debts owed under the program, they will remain on the list until the debt has been paid.