

STATE OF TENNESSEE DEPARTMENT OF HUMAN SERVICES

CITIZENS PLAZA BUILDING 400 DEADERICK STREET NASHVILLE, TENNESSEE 37243-1403

TELEPHONE: 615-313-4700 FAX: 615-741-4165 TTY: 1-800-270-1349 www.tn.gov/humanservices

BILL HASLAM

GOVERNOR

DANIELLE W. BARNES

COMMISSIONER

September 8, 2017

Eric Reid, Chairman of the Board Little Saints Comprehensive Learning Center, Incorporated DBA Born Again Christian Academy and Preschool 858 West Trinity Lane Nashville, Tennessee 37207-4820

Dear Mr. Reid:

The Department of Human Services Audit Services (DHS) staff conducted an on-site unannounced monitoring review of the Child and Adult Care Food Program (CACFP) at Little Saints Comprehensive Learning Center, Inc. (Sponsor), Application Agreement number 00-393, on July 27, 2017. We reviewed the Sponsor's records of reimbursements and expenditures for May 2017. The purpose of this review was to determine if the Sponsor complied with *Title 7 of the Code of Federal Regulations* (7 CFR) applicable parts, provider agreement, and applicable Federal and State regulations.

Background

CACFP sponsors utilize meal count sheets to record the number of meals served for breakfast, lunch, supper and supplements meals served. Meals served by participating sponsors must meet the minimum guidelines set by the United States Department of Agriculture (USDA) and DHS to be eligible for reimbursement. The CACFP sponsor reports the number of meals served through the DHS Tennessee Information Payment System (TIPS) system to seek reimbursement. We inspected meal counts sheets for our test period and reconciled the meals claimed to the meals reported as served for each meal service. We also assessed compliance with civil rights requirements.

In addition, we observed a meal service during our unannounced site visit on May 19, 2017.

Our review of the Sponsor's records for May 2017 disclosed the following:

1. The number of participants reported in the free, reduced-price, and paid categories was incorrect

Condition

The Claim for Reimbursement for the test month reported six participants in the free category, six participants in the reduced-price category and 91 participants in the paid category. However, based on our review of the Sponsor's available records, we noted there were four participants in the free category, three participants in the reduced-price category, and 94 participants in the paid category. The discrepancies were based on the following:

- The Sponsor under reported two participants in the free category and two participants in the reduced-price category, and over reported two participants in the paid category,
- Two participants were moved from the free category to the reduced-price category because they were incorrectly classified on their applications,
- Two participants were moved from the reduced-price category to the free category because they were incorrectly classified on their applications.
- One participant was moved from the reduced-price category to the paid category because the dated signature of the determining official was over 12 months old.

There were 103 participants reported in the program, but only 101 participants were noted based on the available records. (See Exhibit)

This is a repeat finding from the previous report issued September 17, 2014.

<u>Criteria</u>

Title 7 of the Code of Federal Regulations, Section 226.10(c) states, "Claims for Reimbursement shall report information in accordance with the financial management system established by the State agency, and in sufficient detail to justify the reimbursement claimed and to enable the State agency to provide the final Report of the Child and Adult Care Food Program (FNS 44) required under §226.7(d). In submitting a Claim for Reimbursement, each institution shall certify that the claim is correct and that records are available to support that claim. ..."

Recommendation

The Sponsor should report each participant in the correct category, based on properly completed applications.

2. An insufficient amount of milk was purchased

Condition

Based on the number of meals served with milk as a required component, a total of 16,938 ounces of milk were required. However, the Sponsor could only document the purchase of 13,632 ounces of milk, a shortage of 3,306 ounces of milk.

As a result, 551 breakfast meals served were disallowed. (See Exhibit)

Criteria

Title 7 of the Code of Federal Regulations, Section 226.20(c)(1) states, in part, "Fluid milk, vegetables or fruit, or portions of both, and grains are required components of the breakfast meal."

Title 7 of the Code of Federal Regulations, Section 226.20(c)(2) states, "Fluid milk, meat and meat alternatives, vegetable, fruits, and grains are required components in the lunch and supper meals."

Recommendation

The Sponsor should perform a month-end inventory for milk and maintain all receipts for food purchases to verify the required amount of milk was purchased and served.

3. The attendance reported was incorrect

Condition

The Claim for Reimbursement for the test month reported 1,877 participant days. However, our review concluded that there were 1,876 participant days. (See Exhibit)

Criteria

Title 7 of the Code of Federal Regulations, Section 226.10(c) states, "Claims for Reimbursement shall report information in accordance with the financial management system established by the State agency, and in sufficient detail to justify the reimbursement claimed and to enable the State agency to provide the final Report of the Child and Adult Care Food Program (FNS 44) required under §226.7(d). In submitting a Claim for Reimbursement, each institution shall certify that the claim is correct and that records are available to support that claim. ..."

Recommendation

The Sponsor should ensure that accurate daily attendance is taken. A system for taking and reporting attendance should be implemented.

4. Child nutrition (CN) labels were not provided for frozen/combination foods

Condition

A review of menus for the month of May 2017 disclosed that fish sticks were served on May 5, 2017. The vendor, Real Deal BarBQ, did not supply a CN label for the fish sticks purchased from Gordon Food Service.

As a result, 88 lunch meals served were disallowed. (See Exhibit)

Criteria

Title 7 of the Code of Federal Regulations, Section 226.17(b)(4) states, in part, "Each child care center participating in the Program shall claim only the meal types specified in its approved application in accordance with the meal pattern requirements specified in §226.20. ..."

The USDA <u>Crediting Foods in the Child and Adult Care Food Program</u>, Revised 2011, page 62, states, "When crediting such products as chili-macs,

pizzas, pot pies, sloppy Joes, and raviolis toward the meat/meat alternate component, the amount of meat/meat alternate per serving (not the total portion size) is the determining factor for crediting purposes. Because of the uncertainty of the actual amount of meat/meat alternate contained in these products, they should not be used unless (1) they are CN-labeled; or (2) you obtain a Product Formulation Statement signed by an official of the manufacturer (not a sales person) that shows how the crediting has been determined...."

Recommendation

The Sponsor should ensure that such information is maintained by either the Sponsor or the vendor. This information is used to confirm all meal components are creditable and all meals served are reimbursable.

Technical Assistance Provided

During our site visit to the Sponsor, the Sponsor requested technical assistance regarding the new meal pattern requirements that will become effective October 1, 2017. Audit Services staff notified the Sponsor that a representative from the Program Management will contact the Sponsor and provide the technical assistance requested.

Disallowed Meals Cost

Based on the review, we determined that the Sponsor's noncompliance with the applicable Federal and State regulations that govern the CACFP resulted in a total disallowed cost of \$598.93.

Corrective Action

Little Saints Comprehensive Learning Center, Inc. must complete the following actions within 30 business days from the date of this report:

- Login to the Tennessee Information Payment System (TIPS) and revise the claim(s) submitted for each site for May 2017, which contains the claim data from the enclosed exhibit.
- Remit a check payable to the Tennessee Department of Human Services in the amount of \$598.93 for recovery of the amounts disallowed in this report. <u>Please return</u> the attached billing notice with your check; and
- Prepare and submit a corrective action plan to address the deficiencies identified in this
 report. The corrective action plan template is attached. Please return the corrective
 action plan to:

AuditServices.CAPS.DHS@tn.gov

If you have questions relative to the corrective action plan please contact:

Allette Vayda, Director Child and Adult Care Food Program 8th Floor Citizens Plaza Building 400 Deaderick Street Nashville, Tennessee 37243 Allette.Vayda@tn.gov (615) 313-3769

Please note that the amount of disallowed cost is subject to an interest charge. The interest charge will be waived if your revised claim within 30 days from the date of this report. If the revised claim is not completed by the 30-day deadline, an interest charge may be billed to your institution. Please mail your check and the billing notice to:

Child and Adult Care Food Program
Fiscal Services
11th Floor, Citizens Plaza Building
400 Deaderick Street
Nashville, Tennessee 37243

In accordance with the federal regulation found at 7 CFR Part 226.6 (k), your institution may appeal the amount of disallowed cost identified in this monitoring report. The procedures for submitting an appeal are enclosed. The appeal must be submitted to:

Tennessee Department of Human Services Appeals and Hearings Division, Clerk's Office P.O. Box 198996 Nashville, TN 37219

If the Institution decides to appeal the amount of disallowed administrative and meals cost, all appeal procedures must be followed as failure to do so may result in the denial of your request for an appeal.

We appreciate the assistance provided during this review. If you have any questions regarding this report, please contact Jackie Yokley, Audit Director 2, at 615-837-5035 or Jackie.D.Yokley@tn.gov.

Sincerely,

Director of Audit Services

Exhibit

cc: Frances Reece, Director of Preschool, Little Saints CLC, Inc. Wilbert Peoples, Jr., Manager/Supervisor, Little Saints CLC, Inc. Allette Vayda, Director, Child and Adult Care Food Programs Elke Moore, Admin Services Assistant, Child and Adult Care Food Program Constance Moore, Program Specialist, Child and Adult Care Food Program Marty Widner, Program Specialist, Child and Adult Care Food Program Comptroller of the Treasury, State of Tennessee

Exhibit

Sponsor: Little Saints Comprehensive Learning Center, Inc. Review Month/Year: May 2017
Total Meal Reimbursement Received: \$2,226.01

Site Meal Service Activity and Monitor Reconciliation	Reported on Claim	Reconciled Meals to Meal Counts Sheets
Total Number of Days Food Served	22	22
Total Attendance Days	1,877	1,876
Number of Breakfast Meals Served	1,038	487
Number of Lunches Served	1,873	1,785
Number of Supplements Served	1,461	1,461
Number of Participants in Free Category	6	4
Number of Participants in Reduced Category	6	3
Number of Participants in Paid Category	91	94
Total Number of Participants	103	101
Total Amount of Eligible Food Costs	XXXXXXXX	\$10,028.66
Total Amount of Eligible Food and Non-Food Costs	XXXXXXXX	\$10,724.59



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GOVERNOR

DANIELLE W. BARNES

COMMISSIONER

September 8, 2017

Eric Reid, Chairman of the Board Little Saints Comprehensive Learning Center, Incorporated DBA Born Again Christian Academy and Preschool 858 West Trinity Lane Nashville, Tennessee 37207-4820

Notice of payment due to findings disclosed in the monitoring report dated September 8, 2017 for Child and Adult Care Food Program (CACFP).

Institution Name:	Little Saints Comprehensive Learning Center, Inc. DBA Born Again Christian Academy and Preschool
Institution Address:	858 West Trinity Lane Nashville, Tennessee 37207-4820
Agreement Numbers:	00-393
Amount Due:	\$598.93
Due Date:	October 9, 2017

Based on the monitoring report issued on September 8, 2017 by the Audit Services Division within the Tennessee Department of Human Services, the Community and Social Services-Food Programs-CACFP & SFSP management has agreed with the findings which requires your institution to reimburse the Department of Human Services for disallowed meals cost.

Please remit a check or money order payable to the *Tennessee Department of Human Services* in the amount of \$598.93 by the due date to:

Tennessee Department of Human Services
Fiscal Services 11th Floor
Citizens Plaza Building
400 Deaderick Street
Nashville, Tennessee 37243-1403

Please note that the unallowed cost / overpayment of the CACFP is subject to an interest charge. The interest charge will be waived if the payment is received by the due date. If payment is not received by the end of 5th day of the due date, an interest charge may be added to the original amount due and will be billed to your entity.

If you have any questions regarding this notice, please feel free to contact Allette Vayda, Director, Community and Social Services-Food Programs-CACFP & SFSP at (615) 313-3769 or Allette.Vayda@tn.gov.

Thank you for your attention

AGRICUTURE 7798

Tennessee Department of Human Services

Corrective Action Plan for Monitoring Findings

Instructions: Please print in ink or type the information to complete this document. Enter the date of birth for each Responsible Principal and/or Individual in Section B. Attach the additional documentation requested. Enter your name, title and date of signature on the last page. Please sign your name in ink.

Please return ALL pages of the completed Corrective Action Plan form.

Section A. Institution Information

Name of Sponsor/Agency/Site: Little S Learning Center, Incorporated DBA Bo Academy and Preschool	•	Agreement No. 00393	☐ SFSP ☑ CACFP
Mailing Address: 858 West Trinity Land	e Nashville, Tennessee	37207-4820	
Section B. Responsible Principal(s)	and/or Individual(s)		
	Name and Title: Eric Reid, Chairman of the Board		
Name and Title: Eric Reid, Chairman o	f the Board	and the second	Date of Birth: / /
Name and Title: Eric Reid, Chairman of Section C. Dates of Issuance of Mor		tive Action Plan	Date of Birth: / /

Section D. Findings

Findings:

- 1. The number of participants reported in the free, reduced- price and paid categories was incorrect.
- 2. An insufficient amount of milk was purchased.
- 3. The attendance reported was incorrect.
- 4. Child nutrition (CN) labels were not provided for frozen/combination foods.

The following measures will be completed within **30 calendar days** of my institution's receipt of this corrective action plan:

Measure No. 1: The number of participants reported in the free, reduced-price, and paid categories was incorrect

The finding will be fully and permanently corrected.

Identify the name(s) and position title(s) of the employee(s) who will be responsible for ensuring that the finding is fully and permanently corrected:

Name: Position Title:

iame:	Position Title:
Describe belo	ow the step-by-step procedures that will be implemented to correct the finding:
When will the implementing will they beg	ne procedures for addressing the finding be implemented? Provide a timeline below for g the procedures (i.e., will the procedures be done daily, weekly, monthly, or annually, and wher in?):
Where will the	e Corrective Action Plan documentation be retained? Please identify below:
	and current staff be informed of the new policies and procedures to address the finding (e.g., raining, etc.)? Please describe below:

Measure No.2: An insufficient amount of milk was purchased The finding will be fully and permanently corrected. Identify the name(s) and position title(s) of the employee(s) who will be responsible for ensuring that the finding is fully and permanently corrected: Position Title: Name: Position Title: Name: Describe below the **step-by-step** procedures that will be implemented to correct the finding: When will the procedures for addressing the finding be implemented? Provide a timeline below for implementing the procedures (i.e., will the procedures be done daily, weekly, monthly, or annually, and when will they begin?): Where will the Corrective Action Plan documentation be retained? Please identify below:

Handbook, training, etc.)? Please c	iescribe below.
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leasure No. 4: Child nutrition (CN) labels were not provided for frozen/combination foods
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DHS staff should check the "Forms" section of the intranet to ensure the use of current versions. Forms may not be altered without prior approval.

Distribution: OIG and CACFP/SFSP as appropriate

RDA: 2341

HS-3187 (Rev. 11-16)

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will they begin?):

Where will the Corrective Action Plan documentation be retained? Please idea	ntify below:
How will new and current staff be informed of the new policies and procedures Handbook, training, etc.)? Please describe below:	to address the finding (e.g.,
I certify by my signature below that I am authorized by the institution to sign the representative of the institution, I fully understand the corrective measures ides implement these measures within the required time frame. I also understand to permanently correct the findings in my institution's CACFP or SFSP will result program, and the placement of the institution and its responsible principals on maintained by the U.S. Department of Agriculture.	ntified above and agree to fully that failure to fully and in its termination from the
Printed Name of Authorized Institution Official:	Position:
Signature of Authorized Institution Official:	Date: / /
Signature of Authorized TDHS Official:	Date: / /

APPEAL PROCEDURES FOR CHILD AND ADULT CARE INSTITUTIONS AND SPONSORING AGENCIES

Appeal Procedures

- 1. Pursuant to 7 CFR §226.6(k)(4), the TN Department of Human Services (TDHS) must provide administrative review procedures to institutions and responsible principals and responsible individuals as follows:
 - (a) Annually to all institutions;
 - (b) To an institution and to each responsible principal and responsible individual when the State agency takes any action subject to an administrative review as described in 7 CFR §226.6(k)(2); and
 - (c) Any other time upon request.
- 2. Pursuant to 7 CFR 226.6(k)(3) and (k)(9), some administrative actions are not subject to administrative review. Those actions are listed in paragraph 2.(a). Other administrative actions may be administratively appealed. Those actions are listed in paragraph 2.(b) and (c). All institutions and sponsoring agencies may appeal any adverse administrative action listed in paragraph 2.(b) which are taken by the TDHS by requesting a fair hearing to appear in person to refute the action, or by requesting a review of written information in lieu of a fair hearing.
 - (a) Pursuant to 7 CFR Part 226.6 (k)(3) TDHS is prohibited from offering administrative reviews of the following actions:
 - (i) FNS decisions on claim deadline exceptions and requests for upward adjustments to a claim.
 - (ii) Determination of serious deficiency.
 - (iii) State agency determination that corrective action is inadequate.
 - (iv) Disqualification and placement on State agency list and National disqualified list.
 - (v) Termination.
 - (vi) State agency or FNS decision regarding removal from the National disqualified list.
 - (vii) State agency's refusal to consider an application submitted by an institution or facility on the National disqualified list.
 - (b) Pursuant to 7 CFR Part 226.6(k)(9), an abbreviated appeal process is available for the following actions. TDHS must limit the administrative review to a review of written submissions by the TDHS and institutions or sponsoring agencies concerning the accuracy of the State agency's determination if the application was denied, or the State agency proposes to terminate the institution's agreement because:
 - (viii) The information submitted on the application was false;
 - (ix) The institution, one of its sponsored facilities, or one of the principals of the institution or its facilities is on the national disqualified list;
 - (x) The institution, one of its sponsored facilities, or one of the principals of the institution or its facilities is ineligible to participate in any other publicly funded program by reason of violation of the requirements of the program;

Appeal Procedures for Child and Adult Care Food Program-Institutions Revised March 2017

- (xi) The institution, one of its sponsored facilities, or one of the principals of the institution or its facilities has been convicted for any activity that indicates a lack of business integrity;
- (c) Administrative review is also available if the State agency notifies the institution and responsible principal or responsible individual of the following actions: proposed disqualification of a responsible principal or responsible individual, denial of a budget, denial of a line item within a budget, downward adjustment of the amount approved in a budget, suspension of an institution's participation, denial of start-up or expansion funds, denial of a request for advanced payment, recovery of an advance in excess of a claim, denial of a claim for reimbursement (except for late submission), decision not to forward an exception request for payment of a late claim, overpayment demand, denial of a new or renewing institution's application for participation, denial of sponsored facility application, notice of proposed termination, claim denial, claim deadline exceptions and requests for upward adjustments to a claim, or any other action affecting an institutions participation or claim for payment.
- 3. All appeal requests must be presented in writing to the TDHS Division of Appeals and Hearings not later than 15 calendar days after the date the institution or sponsoring agency receives the notice of adverse administrative action.
- 4. The date of an institution's or sponsoring agency's receipt of a notice of suspension and/or proposed termination and disqualification will be governed by the federal regulation at 7 CFR Part 226.2. The notice must specify the action being proposed or taken and the basis for the action, and is considered to be received by the institution or day care home when it is delivered, sent by facsimile, or sent by email. If the notice is undeliverable, it is considered to be received by the institution, responsible principal or responsible individual, or day care home five days after being sent to the addressee's last known mailing address, facsimile number, or email address.
- 5. The TDHS Division of Appeals and Hearings will acknowledge the receipt of the appeal request within 10 calendar days of the receipt of the institution's or sponsoring agency's request for review. The written request for review should state if a fair hearing is requested or if a review of written information in lieu of a fair hearing is requested. If the appeal request from the institution or sponsoring agency does not specifically request a hearing, a review of written information in lieu of a hearing will occur. If a fair hearing is requested and the institution or sponsoring agency's representative fails to appear, the right to a personal appearance is waived.
- 6. If an institution or sponsoring agency does not request a fair hearing or a review of written information in lieu of the hearing within 15 calendar days from the date the institution or sponsoring agency receives a Notice of Proposed Termination, the TDHS will issue a letter advising the institution or sponsoring agency that it is terminated from the CACFP effective on the 16th calendar day following the institution's or sponsoring agency's receipt of the notice, and that the responsible principals and individuals of the institution or sponsoring agency are disqualified from participation.
- 7. To be considered for a fair hearing or for a review of written information in lieu of a fair

Appeal Procedures for Child and Adult Care Food Program-Institutions Revised March 2017

hearing, all written documents must be submitted to the TDHS Division of Appeals and Hearings not later than 30 days after receipt of the notice of adverse administrative action.

- 8. The action of the TDHS must remain in effect during the administrative review. The effect of this requirement on particular actions by TDHS is as follows:
 - (i) Overpayment demand. During the period of the administrative review, TDHS is prohibited from taking action to collect or offset the overpayment. However TDHS must assess interest beginning with the initial demand for remittance of the overpayment and continuing through the period of administrative review unless the administrative review official overturns the TDHS's action.
 - (ii) Recovery of advances. During the administrative review, TDHS must continue its efforts to recover advances in excess of the claim for reimbursement for the applicable period. The recovery may be through a demand for full repayment or an adjustment of subsequent payments.
 - (iii) Program payments. The availability of Program payments during an administrative review of the denial of a new institution's application, denial of a renewing institution's application, proposed termination of a participating institution's agreement, and suspension of an institution are addressed in paragraphs (c)(1)(iii)(D), (c)(2)(iii)(D), (c)(3)(iii)(D), (c)(5)(i)(D), and (c)(5)(ii)(E), respectively, of 7 CFR §226.6.
- 9. The institution or sponsoring agency must refute the charges contained in the notice during the fair hearing or in the written information that is provided in lieu of the hearing.
- 10. The institution and the responsible principals and responsible individuals may retain legal counsel, or may be represented by another person.
- 11. If a fair hearing is requested, the institution or sponsoring agency will be notified in writing of the time, date and place of the fair hearing at least 10 calendar days in advance.
- 12. Any information which supports an adverse administrative action taken by the TDHS shall be available to the institution or sponsoring agency for inspection from the date of the receipt of the request for a fair hearing or a review of written information in lieu of the hearing.
- 13. In accordance with 7 CFR Part 226.6 (k)(8), the TDHS Division of Appeals and Hearings must conduct the administrative review of the proposed disqualification of the responsible principals and responsible individuals as part of the administrative review of the application denial, proposed termination, and/or proposed disqualification of the institution with which the responsible principals or responsible individuals are associated. However, at the administrative review official's discretion, separate administrative reviews may be held if the institution does not request an administrative review or if either the institution or the responsible principal or responsible individual demonstrates that their interests conflict.
- 14. The procedures contained in the Uniform Administrative Procedures Act found at TCA 4-5-301 et seq. shall be followed in rendering a decision on all appeals. The decision of the hearing officer is the final administrative determination to be afforded to the institution or sponsoring agency, and shall be rendered in a timely manner not to exceed 60 calendar days from the date of the receipt of the request for a fair hearing.
- 15. The processing limits for administrative appeals MUST be met. In the event a continuance is requested by a party, one continuance may be granted at the Hearing Official's discretion. This

Appeal Procedures for Child and Adult Care Food Program-Institutions Revised March 2017

continuance shall not be for a period longer than ten (10) calendar days unless there are exceptional circumstances. Exceptional circumstances must be detailed in the order of continuance and the order must contain a date certain for the hearing, to be set as soon as possible. A report of pending CACFP desk review and fair hearing requests will be generated and reviewed daily by the Clerk's Office and the Legal Director for Appeals and Hearings who will monitor the dates for timeliness. In the event a decision has not been rendered within forty-five (45) calendar days of the date of receipt of the request for fair hearing or desk review, the Legal Director for Appeals and Hearings or their back-up shall notify the hearing official to take appropriate action.

16. All requests for a fair hearing or for a review of written information in lieu of a hearing must be submitted to:

Tennessee Department of Human Services
Division of Appeals and Hearings
PO Box 198996, Clerk's Office
Nashville, TN 37219-8996
Fax: (615) 248-7013 or (866) 355-6136

E-mail: AppealsClerksOffice.DHS@tn.gov

- 17. If a termination action is upheld by the hearing officer, the TDHS will issue a letter to the institution or sponsoring agency and its responsible principals and individuals advising that the termination and disqualification are effective on the date of the ruling issued by the hearing officer. The agency maintains searchable records of all administrative reviews and their dispositions for a period of five (5) years.
- 18. As required by 7 CFR Part 226.6 (c)(7), each disqualified institution, sponsoring agency, principal and individual will be placed on the National Disqualified List maintained by the U.S. Department of Agriculture (USDA). Once included on the National Disqualified List, an institution, sponsoring agency, principal and individual shall remain on the list until such time as the USDA, in consultation with the TDHS, determines that the serious deficiencies that led to their placement on the list have been corrected, or until seven years have elapsed since they were disqualified from participation. However, if the institution, sponsoring agency, principal or individual has failed to repay debts owed under the program, they will remain on the list until the debt has been paid.